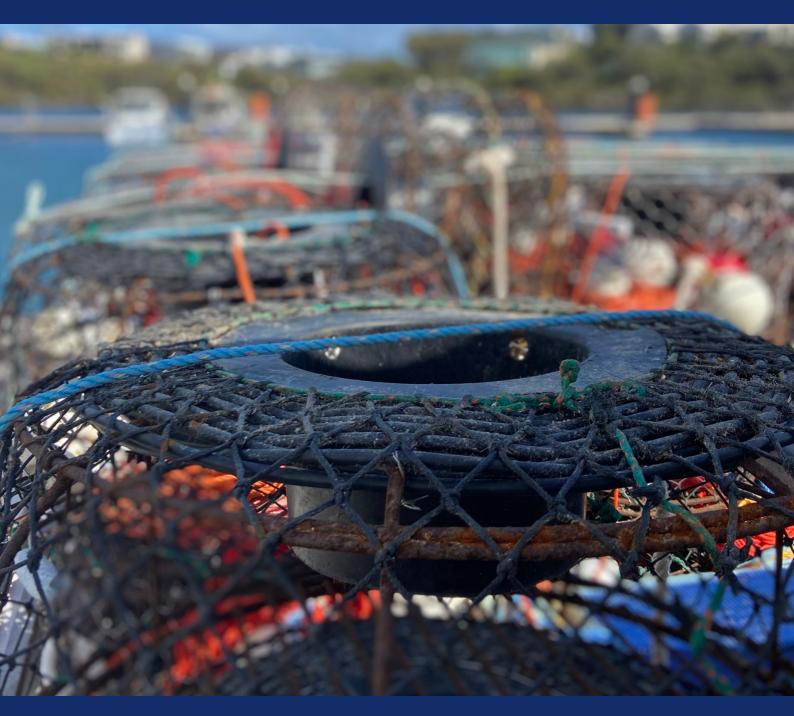
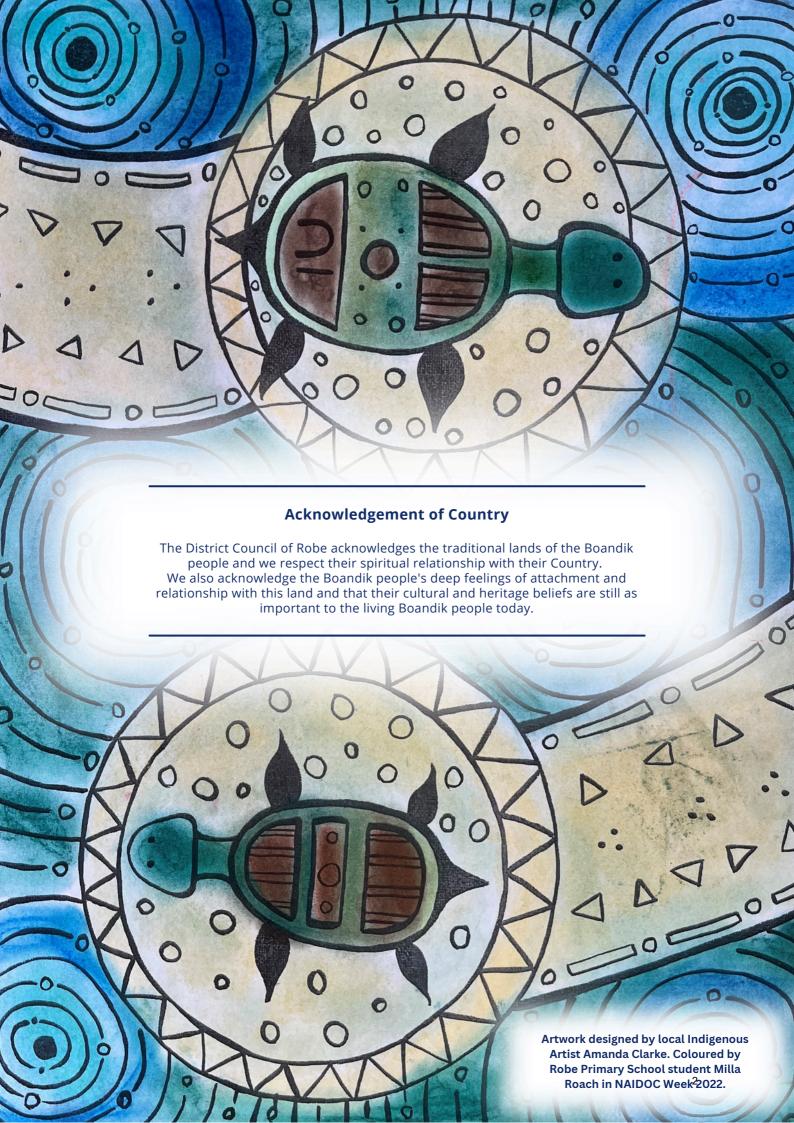
# FOUR YEAR BUSINESS PLAN 2023/24 TO 2026/27 & ANNUAL BUDGET 2023/24





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#### **CONSULTATION**

The public consultation period for the Four Year Business Plan 2023/24 to 2026/27 & Annual Budget 2023/24 was from 26 May 2023 to 19 June 2023.

As part of the consultation, the Four Year Business Plan 2023/24 to 2026/27 and Annual Budget 2023/24 was advertised on Council's Website, Community Newsletter, the Advertiser and Council's Facebook Page.

The document was also made available for download from Council's Website: robe.sa.gov.au and hard copies were available for viewing at the Council Office and the Robe Library & Visitor Information Centre.

#### **SUBMISSIONS**

In total four written submissions on the Four Year Business Plan 2023/24 to 2026/27 and Annual Budget 2023/24 were received throughout the consultation period.

#### **PUBLIC MEETINGS**

Two public meetings were held at the Robe Institute on; Thursday 1 June 2023 and Monday 19 June 2023 where verbal submissions were received in relation to the draft Four Year Business Plan 2023/24 to 2026/27 and Annual Budget 2023/24.

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**59** Appendix 4: Rate Rebate Application Form

#### **PUBLIC CONSULTATION AMENDMENTS**

The following is a list of amendments made to the Four Year Business Plan 2023/24 to 2026/27 & Annual Budget 2023/24 following public consultation.

(1) Page 5: The following projects have been removed from the 23/24 Budget Highlights:

 Implement Asset Management Plan recommendations (amended to now be individually addressed in each project)

 Develop a Reconciliation Action Plan (amended to scope 23/24, implement 24/25)

- (2) Page 6: Updates to the 2023/24 Financial Snapshot figures have been made due to the changes in the budget and valuations received after the close of public consultations. The figures in the last paragraph of the Message from the Mayor were also amended to reflect these changes.
- (3) Page 12: The figures contained in the Financial Statements paragraph have been updated to reflect the altered budget due to changes in the below projects.
- (4) Pages 14 to 18: Changes have been made to projects within the tables:
  - Grant funded projects no longer individually referenced.
  - Garden project reclassified reallocated to operational budget.
  - FOGO project budget allocation of \$60k now in 2026/27.
  - Footpath strategy budget realigned with adopted Asset Management Plan to \$50k.
  - The total amount for the Investigation of a second CWMS remains the same over a two year period. However, there is a slight variance in the

distribution of budget across the two years. A reduction to \$25k to the Solar at Administration Building results due to deferral of

possible battery purchase. Solar for the Institute building project has been retitled to Cost Efficient Energy Upgrade to broaden considerations on energy efficiencies. Budget increased by \$5k.

The Waste Transfer Station Weigh in/out project

has been deferred to 2026/27. CWMS project renamed to 'additional CWMS pump station' and brought forward to 2024/25.

- Install Wayfinding Signage project now includes \$23k carry forward from 2022/23 to now total \$78k.
- CWMS projects reduced by \$8,971 due to reclassification and reallocated to operational budget.
- Marina Infrastructure project Upgrade to renamed to 'Straddle Lift' and increased by \$200k to a total of \$600k.
- A reduction of \$443k to the Marina Carpark Project.
- Foreshore Toilets Upgrade budget reduced by \$100k to a total of \$350k.
- Lannam Park Toilet Block deferred to 2024/25
- Administration Building works increased \$500 and equally portioned to \$10k across 2023/24 and 2024/25.
- Davenport Street project removed.
- Computer Replacements project budget for 2023/24 has been increased by \$1k to a total of \$20k.
- Carry forward Local Roads Community Infrastructure funded projects have included.

In addition, further detail has been included within each project measure.

- (5) Page 20: The Four Year Business Plan financial summary figures have been updated to reflect the altered budget resulting in changes to projects as detailed in (4) of this amendment schedule.
- On the same page, Councils projected borrowings have reduced by \$200k to a total of \$500k to reflect the altered budget resulting in changes to projects as detailed in (4) of this amendment schedule.
- (6) Pages 22 to 34: The graphs listed below are amended to reflect the altered budget due to changes in the projects as detailed in (4) and the updated

- (page 30)
  Projected Operating Surplus Ration (page 32)
  Projected Net Financial Liabilities Ratio (page
- Projected Asset Renewal Funding Ratio (page)
- (7) Page 22: The general rates figure has been corrected and updated from \$332k to \$335k.
- (8) Page 23: The Capital Income paragraph has been updated to reflect the altered budget due to changes in the projects as detailed in (4) of the amendment

schedule.

- (9) Page 26: The tables have been amended to reflect the updated valuations from the Valuer Generals Department (as at 30 June 2023) received following the conclusion of public consultation.
- (10) Page 27: The minimum rate figure has been updated to reflect the updated valuations from the Valuer Generals Department (as at 30 June 2023) received following the public conclusion of consultation.
- (11) Page 30: The operational expenditure budgeted figure detailed is updated to reflect the altered budget due to changes in the projects as detailed in (4) of the amendment schedule.
- (12) Page 33: The net Financial Liabilities Ratio forecast figure has been updated to reflect the altered budget due to changes in the projects as detailed in (4) of the amendment schedule.
- (13) Page 34: The project achievement ratio has been updated to reflect the altered budget due to changes in the projects as detailed in (4) of the amendment schedule.
- (14) Pages 35 & 36: The statement on expected rate revenue has been amended to reflect the updated valuations as detailed in (9) of the amendment schedule.
- (15) Pages 37 47: Appendix 1 & 2 have been updated to reflect the projects as detailed in (4) of the amendment schedule.

# **MESSAGE FROM THE MAYOR**



#### 2023/24 BUDGET HIGHLIGHTS

# **Major Projects:**

**Roads Program** 

Robe Street Upgrade

Toilet Replacement Program

Install Wayfinding Signage Stage 3

Heritage Restoration Program

**CWMS Upgrades** 

Update the Community Land Management Plan (Operational)

On behalf of the Elected Members, I am pleased to present to you the Four Year Business Plan 2023/24 to 2026/27 and Annual Budget 2023/24.

As the recently elected Council we are pleased to have developed and contributed to the strategic direction of the District Council of Robe.

As Elected Members, our priority is to represent our community and strive towards our vision of 'Building a Stronger and more Cohesive Community'. We are here to listen to ensure Robe continues to be a great place to live, work and visit.

As Elected Members we understand the commitment, responsibility and accountability required for our four year term.

The District Council of Robe faces many challenges unique to our region. Each year our community experiences dramatic increase in population, from approximately 1,500 to over 15,000 during the peak periods (footnote). Assets such as the Community Wastewater Management Scheme (CWMS) are larger than normally required by our population as they must sustain the influx of visitors during holiday periods. As a small community we have limited rate income to support our services to meet State and National standards.

The District Council of Robes manages assets and services additional to some other regional Councils such as the marina, the airfield, and childcare facilities. Council also oversees the management of the coastline, which includes understanding environmental impacts and the future of rising sea-levels.

These additional complexities are challenging for Council as consideration must be given to current issues as well as forecasting and strategising for the future. Country Councils such as ours are still required to comply with all the legislative demands our metropolitan cousins face. However, limited resourcing requires careful consideration and planning.

The process Council has undertaken to carefully consider the next 12 months budget and projects consisted of several workshops with administration with the aim of achieving a sensible and realistic plan.

Councils' intention to fund the proposed projects and services is detailed more broadly within this plan.

As we all know inflation continues to cause pressures on all of us and Council is not exempt from these pressures. Increased pricing in all areas of Council has a direct impact on the delivery of services and rate payer affordability. With this in mind Council Members decision to increase rates to remain in line with the current Consumer Price Index (CPI) of 6.7% and 1% growth is considered fair and reasonable in the current climate.

As Members of this area, we have the privilege for four years to represent the local community and always strive to make decisions that enhance and nurture this beautiful and unique area.

I and my fellow Council Members are pleased to present this Four Year Business Plan and look forward to implementing the strategies referred to within.

Lisa Ruffell **Mayor** 

# **RATES SNAPSHOT**

Total Capital Valuation \$2.4 billion

Rateable Properties 2,561

General rating Increase 7.7%

Waste Management Service Increase 7.7%

CWMS Charge Increase 7.7%

Landscapes Levy Increase 8.4%

#### 2023/24 FINANCIAL SNAPSHOT

#### **Capital Budget:**

Renewals \$3,332k

Upgrade \$1,060k

TOTAL Capital Expenditure \$4,392k

#### **Operating Budget:**

Income \$9,184k

Expenditure \$9,688K

Operational Surplus (Deficit) (\$504k)

#### **Financial Indicators:**

Operating Surplus Deficit Ratio (5.5%)

Net Financials Liabilities Ratio 38.7%

Asset Renewal Funding Ratio 164.1%

# YOUR COUNCIL

The District Council of Robe area is comprised of the township of Robe and the 'hamlets' of Nora Creina, Greenways, Mt Benson, Bray and Boatswains Point. The historic coastal township located 335km south of Adelaide and 520km east of Melbourne has a long history as a Council, having been formed in 1869.

District Council of Robe is home to approximately 1,542 permanent residents and a retreat to a large number of holiday homeowners. During peak holiday periods, Robe accommodates large numbers of visitors estimated to peak at approximately 15,000. This regular influx of visitors has resulted in the township having a large number of accommodation providers, restaurants, cafes, wineries, breweries, boutique retail stores and galleries which cater and service both the community and Robe's visitors.

The Mayor and Council Members are elected by the local community to represent the interests and needs of the community. They provide leadership & guidance and facilitate communication between the community and the Council.

The District Council of Robe comprises of the Mayor and six Council Members who play an important role, in identifying community needs and planning and setting strategic goals to meet those needs.



MAYOR LISA RUFFELL



**DEPUTY MAYOR NICK BROWN** 



**CR MARCIA DENING** 



CR DAVID LAURIE



**CR KYLIE PEEL** 



**CR NED WRIGHT** 



CR DUNCAN YOUNG

# **OUR VISION**

# Building a stronger and more cohesive community

To achieve this vision, we need to:

- Design, plan and deliver the society we want to live in
- Protect what we already have, in particular our heritage, the marina, the environment and the village feel of Robe, i.e. protect the character of Robe for our residents and
- Provide and continuously improve Council's services
- Prepare for and seek external funding, e.g. grants to support growth
  Have Councillors represent the views and ideas of all citizens
- Consider business and our economy in all decisions
- Grow our town as a destination with a key focus on the following sectors:
  - Tourism
  - Fishing
  - Farming
  - Seeking new opportunities that leverage our strengths
- Engage widely, participate in debates, challenge each other and understand the reasons for Council's decisions

# **OUR CORE VALUES**

**BE A TEAM** That is committed to strengthening our community by working cohesively together

**BE TRUSTED** To act with integrity in all decisions that we make

**BE RESPECTFUL** And inclusive of all people that we interact with

**BE INSPIRED** By creating innovative solutions for leading our community into the future

**BE PROUD** In what we do and how we do it everyday



# A SUMMARY OF SERVICES COUNCIL PROVIDES TO OUR COMMUNITY

#### **OUR COMMUNITY**

Based on the **2021** Census the District Council of Robe's population was documented as **1,542**. This is an increase of **452** since the 2016 Census.

Of the total **1,542** residents, **411** are under **30** years of age and **439** are over **65** years of age.

**15.4%** of residents work from home.

The Robe District has over **400km** of road network.

Robe has over **70** Heritage Places listed with many of them being State Heritage listed.

During the peak seasons, Robe's population increases to approximately **15,000**.



- Community Events support
- Tourism promotion
- Public Library
- Visitor Information Centre
- Community Programs
- Community Assistance Fund
- Childcare Service



- Asset Management
- Roads, Kerbs and Footpaths
- Traffic Management
- Plant & Machinery
- Stormwater
- CWMS
- Open Space Assets
- Coastal Management
- Cemetery



- Parks, Reserves & Playgrounds
- Sport & Recreational Facilities
- Boat Ramp & Marina
- Airfield



- Kerbside Waste Collection
- Public Waste Bins
- Waste Transfer Station
- Container Deposit System



- Building Regulation
- Planning & Development
- Public Örder & Safety
- Fire Prevention
- Dog & Cat Management
- Parking
- Environmental Health
- Heritage Advisor



- Governance & Legal Compliance
- Administration & Customer Service
- Financial Management
- Records Management
- Information Technology

# **KEY ACHIEVEMENTS IN 2022/23**

Listed below are some of the key achievements from 2022/23:

- Dial Before You Dig database added to DCR's CWMS infrastructure mapping system
- Audit of asset conditions associated with Buildings & Structure, Open Space, Marina,
   CWMS and Roads, revealing several unrecorded assets and updated accordingly
- Asset Management Plans written for the Lake Butler Marina, CWMS and Buildings & Structures followed by consultation with our community
- Completion of Robe 2050 Public Survey
- Boundary and Wayfinding Signage purchased in preparation for implementation in 2023/24
- Training undertaken and completed by Depot Staff in best practice of unsealed roads
- Establishment of Lake Butler Marina sinking fund
- Implementation of online booking system for Lake Butler Marina
- · Robe Jetty lights upgraded
- Foreshore, Town and Long Beach footpath and lighting upgrades
- Commencement of under-grounding power lines along the Long Beach Esplanade
- Childcare Management Software implemented
- Addition of the Kids Nook within the Robe Library
- Full audit and review of delegations and sub-delegations completed
- Commencement of Records Management System Review

# Listed below are some of our gaps from 2022/23:

- Delay in finalisation of Community Land Management Plan reviews
- Several Capital Projects to be carried forward
- Audit of Policies to continue into 2023/24
- Delay in purchase of straddle lift for Lake Butler Marina
- Non completion of Robe 2050 Plan



# LINKS TO COMMUNITY PLAN AND LONG TERM OBJECTIVES

The District Council of Robe's Community Plan 2019-2039 provides the vision, goals and objectives for the future wellbeing of the District. Four key themes form the basis of the strategic planning of Council into the future.

#### **COMMUNITY**

# A vibrant, engaged, inclusive, diverse community providing a healthy quality lifestyle

- **1.1** An active and healthy community where people feel safe
- **1.2** An involved, creative and connected community
- **1.3** All parts of our community are able to access services to meet their needs

#### **ECONOMIC DEVELOPMENT**

### A strong, diverse economy that is innovative and adaptable

- **2.1** Our unique features provide a great setting for business and lifestyle
- 2.2 Our fit for purpose infrastructure supports economic success
- **2.3** The Robe District is regarded as a good place to do business.

#### NATURAL AND BUILT ENVIRONMENT

#### Our natural and built environments are protected and enhanced

- 3.1 Protection of the natural environment
- **3.2** Growth that respects the built environment
- 3.3 Efficient, effective and sustainable resource management
- 3.4 Increased resilience to a changing climate

#### **GOVERNANCE AND FINANCIAL SUSTAINABILITY**

# Provide effective and inspired leadership, good governance, and efficient, effective and responsive Council services

- 4.1 Provide effective leadership and good governance
- **4.2** Engage effectively with our community
- 4.3 Be financially sustainable
- 4.4 Maintain effective and transparent business systems
- **4.5** Ensure that our skilled, committed and professional staff operate in a supportive and accountable environment



# **EXECUTIVE SUMMARY & PURPOSE OF THE PLAN**

In accordance with Section 123 of the Local Government Act 1999 (the Act) and Local Government (Financial Management) Regulations 2011, Council is required to develop and adopt an Annual Business Plan and Budget.

The District Council of Robe has introduced four year rolling plans to assist in better planning in the short term and support the Long Term Financial Plan.

The purpose of the Four Year Business Plan is to support understanding of:

- Key objectives and actions in the context of Council's longer-term objectives
- Overview of the activities and services provided by Council
- Key financial information relating to income and expenditure
- Proposed new initiatives and projects
- Rating context and impact of rates for 2023/24 to 2026/27
- Council's Financial Planning Framework, including Long Term Financial Plan and Asset Management Plans

The Four Year Business Plan has been developed based on a series of assumptions and information available which includes:

- Council's Community Plan 2019-2039
- Council's adopted and draft Asset Management Plans
- Current and future levels of service
- Projected rating strategies
- CPI forecasts

Council have again adopted a zero-based budgeting approach across the organisation to prepare this annual budget. The Financial Statements (Appendix 1) and Four Year Business Plan Statements (Appendix 2) forecast results ranging from an operating deficit of \$504k this financial year, reducing to a deficit of \$87k by the end of this plan in 2026/27.

The percentage increase in rates, and forecast deficit are driven by several factors including CPI, increased depreciation due to revaluation and addition of reviewed assets, along with projects, and the delivery of services to our community.

For the term of this plan rates represent approximately 73% of Council's operating income annually. Rates will increase by 7.7% this financial year, but are forecast to reduce to 3.7% by the end of this four year plan in 2026/27. This forecast has been based on proposed CPI increases with an allowance for growth.

Asset Management Plans (AMPs) across all program areas are in the final stages of review and update with the exception of the Roads AMP which will commence this financial year. The AMPs guide the investment into community assets to maintain service levels and appropriate standards.

# **KEY PRIORITIES & PROJECTS FOR THIS PLAN**

The Four Year Business Plan 2023/24 to 2026/27 describes the priorities, activities and services that are planned for the coming four years.

A number of significant projects influenced Council's Four Year Business Plan and Budget. Other influences considered when determining rates and projects include:

- Consumer Price Index (CPI) increases
- Increases in the price of Goods and Services
- Superannuation increases in line with legislation
- Enterprise Bargaining Agreement
- Local Government Reform
- Valuation and Revaluation of Council's assets

Projects have been categorised into tables and under the relevant Community Plan themes.

- Capital Asset New & Upgrade (new assets)
- Capital Asset Renewal & Replacement (existing assets)
- Operational Projects (not assets; operation expenditure)

Included in these tables are projects from 2022/23 that have been carried forward to 2023/24.

Projects that may be eligible for future grant funding are being reviewed but have not been included as funding has not yet been received.



CAPITAL ASSET NEW & UPGRADE								
	THEME 1 - COMMUNITY							
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27		
Consultation/Implementation of Food Organics and Garden Organics (FOGO) Bins	Implementation of FOGO Bins within Robe in accordance with the National Waste Policy Action Plan - Annexure 2022	CEO				60,000		

THEME 2 - ECONOMIC DEVELOPMENT								
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27		
Footpaths	The construction of footpaths as required, within the township of Robe	DI	50,000	50,000	50,000	50,000		

	THEME 3 - NATURAL AND BUILT ENVIRONMENTS							
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27		
Off Main Street Carparking (Squires Drive)	Appropriate scope/design developed and construction of carpark	DI		300,000				
Additional CWMS Pump Station	New Pump Station installed at Brouwer Estate	DI		300,000				
Pump Station Supervisory Control and Data Acquisition (SCADA) System	Implementation of SCADA System to improve efficiencies within the management of CWMS	DI	400,000					
Installation of Generator for Emergency Management	Mobile Generator purchased for CWMS power failures	DI	25,000					
Solar for Administration Building	Installation of Solar Panels on Council Administration building	DI	25,000					
Cost Efficient Energy Upgrade Institute Building		MTE	25,000					
Investigation of 2nd CWMS Requirement	Completion of a feasibility study on the requirement of a 2nd CWMS Facility	DI	25,000	40,000				
Waste Transfer Station Weigh In/Out Station	Installation of a Weigh In/Out Station at the Waste Transfer Station	DI				50,000		
Install Wayfinding Signage	New Wayfinding Signage installed in and around the District Council of Robe (includes \$23k carry forward from 22/23)	MTE	78,000					

Front Deck Lawn Mower	Additional Front Deck Mower purchased	DI	70,000		
CWMS conversion of Ps20 to 3 phase pump and additional second pump	Upgrade Pump Station 20 to a 3 phase pump and install additional pump	DI	285,000		
Library/VIC Reverse Cycle Air Conditioner	Reverse Cycle Air Conditioner installed in Library/VIC Kids Nook/Study area	MTE	5,000		
BBQ Shelters- externally funded through the Local Roads Community Infrastructure (LRCI) Phase 2	Installation of BBQ Shelters at Jenny Matthews Playground and Drain L Information Bay (carry forward from 22/23)	DI	20,570		
Cooper Street path for access to Medical Centre- externally funded through the Local Roads Community Infrastructure (LRCI) Phase 3	New footpath constructed from corner of Cooper Street to Medical Centre (carry forward from 22/23)	DI	10,000		
Additional Parking off Victoria Street- externally funded through the Local Roads Community Infrastructure (LRCI) Phase 3	Appropriate scope and design developed and implemented for additional parking	DI	41,534		

THEME 4 - GOVERNANCE AND FINANCIAL SUSTAINABILITY								
ACTION PERFORMANCE MEASURES ACCOUNTABILITY 2023/24 2024/25 2025/26 2026/2								
OTAL CAPITAL- NEW & UPGRADE 1,060,104 690,000 50,000 160,00								

THEME 1 - COMMUNITY  ACTION PERFORMANCE MEASURE ACCOUNTABILITY 2023/24 2024/25 2025/26 2026/2	CAPITAL ASSET RENEWAL & REPLACEMENT							
ACTION DEDECOMANCE MEASURE ACCOUNTABILITY 2022/24 2024/25 2025/24 2024/2	THEME 1 - COMMUNITY							
ACTION PERFORMANCE MEASURE ACCOUNTABILITY 2023/24 2024/23 2023/20 2020/2	2026/27							

	THEME 2 - ECONOMIC DEVELOPMENT							
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27		

	THEME 3 - NATURAL AND BUILT ENVIRON	MENTS				
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27
Roads Budget	Required works complete to the following roads (in no particular order);	IO	1,405,000	1,360,000	790,000	750,000
Robe Street	Completion of concept design and tender, to commence Robe Street reconstruction	DI	250,000	550,000		
Robe Cemetery Stone Wall	Robe Cemetery Wall works/refurbishment completed	DI	200,000			

Furniture & Fittings	Purchase and Installation of required furniture and fittings each financial year	MCS	5,000	5,000	5,000	5,000
Plant and Equipment	Replacement of Water Truck and Other Plant and Equipment as required (carry forward from 22/23)	DI	275,500	355,000	275,000	5,000
Lagoon Control System	Replacement of Lagoon Control System at CWMS Facility	DI				50,000
Long Beach Board Walk/Beach Access Paths	Replacement of Board Walk at Long Beach	DI	15,000			
Long Beach Rotunda	Replacmement of Long Beach Rotunda	DI			100,000	
Straddle Carrier	Replacement of Straddle Carrier at Lake Butler Marina	DI	600,000			
Replace Sheet Piling at Marina	Replacement of Sheet Piling at Lake Butler Marina	DI				838,050
Marina Carpark resurface	Resheeting of Marina Carpark completed	DI		100,000		
Casuarina Lodge	Required works complete; - Replacement of Windows, Doors/Locks and Security Doors, - Refurbishment of 1 unit	DI	40,000			
Foreshore Toilets	Renewal of Foreshore Toilets completed	DI	350,000			
Administration Building Upgrades	Appropriate works completed	DI	10,000	10,000		
Customs House restoration to North and South Walls	Restoration to walls complete	DI	100,000			
Lannam Park Toilet Block	Replacement of Lannam Park toilet block completed	DI		100,000		
Institute and Library/VIC Upgrades	Installation of Storage Cabinetry, and Cost Efficient Lighting in Library/VIC	MTE	21,000			
Greening Robe	Purchase and planting of greenery in Robe- continual project	DI	15,000	15,000	15,000	15,000
Upgrade Christmas Lights	Replacement of lights and fittings to Christmas Tree completed	MTE	25,000			
	•		•			

THEME 4 - GOVERNANCE AND FINANCIAL SUSTAINABILITY								
ACTION	PERFORMANCE MEASURES	ACCOUNTABILITY	2023/24	2024/25	2025/26	2026/27		

Computer Replacement	Replacement of required computers in accordance with the reviewed Business Continuity Plan (BCP)	MCS	20,000	15,000	15,000	15,000
TOTAL CAPITAL- RENEWAL & REPLACEMENT			3,331,500	2,510,000	1,200,000	1,678,050
GRAND TOTAL CAPITAL			4,391,604	3,200,000	1,250,000	1,838,050

# OPERATIONAL PROJECTS

ACTION	PERFORMANCE MEASURE	ACCOUNTABILITY	2023/24		2024/25	2025/26	20	26/27
Review & Update Community Land Management Plan	Community Land Management Plan Reviewed and Updated	MCS	\$	5,000				
Sensory Garden- Disability Action and Inclusion Plan (DAIP) Action	Scope developed and Sensory Garden planted	DI	\$ 6,000					
Replace Records Management System	Content Management System Implemented	MCS	\$ 3	0,000				
Reconciliation Action Plan	Reconciliation Action Plan adopted and implementation commenced	CEO	\$	2,000	\$ 30,000	\$ 10,000		
Consult on opportunity to lease Marina Land	Consultation completed	CEO	\$ 1	5,000				
Robe 2050 Plan (Carry Forward)	Plan developed	CEO	\$ 3	2,910				
Implement Coastal Adaptation Strategy	Actions implemented as per strategy	CEO	\$ 2	20,000				
Treatment Compound PH Monitoring Pump	Replacement complete	DI					\$	8,971
Coastal Dynamics Project	Project Completed and Implementation Commenced	CEO	\$ 3	0,000				
Lake Butler Marina Review Actions	Review Actions implemented and in process	DI	\$	5,000	\$ 5,000	\$ 5,000	\$	5,000
Implement IT Strategy	IT Strategy Implemented throughout Organisation	MCS	\$	7,500	\$ 7,500	\$ 7,500	\$	7,500

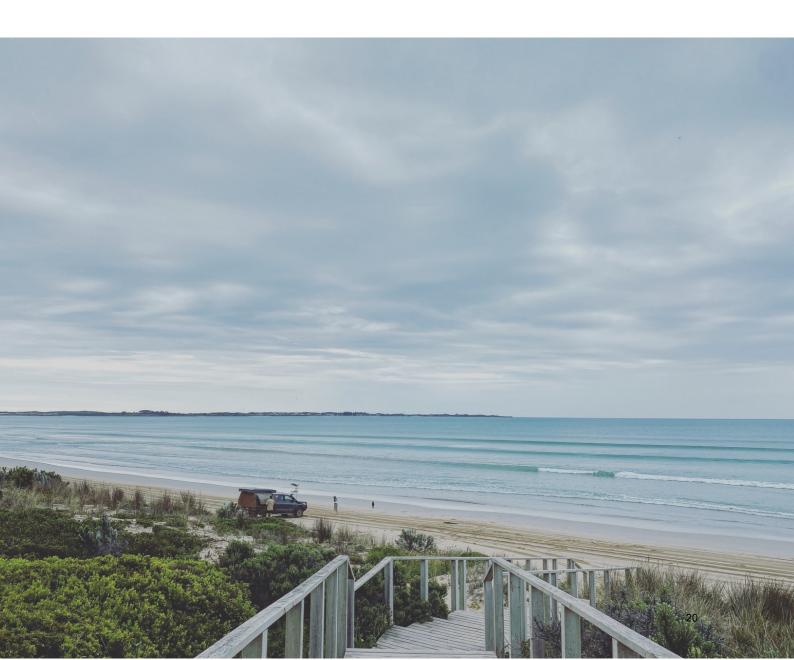
# **Assumptions**

The table below outlines the CPI and growth assumptions that have been applied to the Four Year Business Plan 2023/24 to 2026/27.

Assumptions	FY24	FY25	FY26	FY27
CPI forecast	6.7%	3.6%	3.0%	3.0%
Growth Rate	1.0%	0.8%	0.7%	0.7%
Additional to reduce deficit	0.0%	0.0%	0.0%	0.0%

During the process of developing the plan, Council worked closely to develop the projects in line with both Council's community plan and long term objectives.

Current and future service levels have also been considered during the development of the budget, along with the draft Asset Management Plans, to ensure sufficient allocations have been made to deliver the recommended actions.



# HOW COUNCIL WILL FUND THIS PLAN

The Four Year Business Plan 2023/24 to 2026/27 and Annual Budget 2023/24 have been prepared on the basis of maintaining a sustainable level of both statutory and discretionary services to the community, whilst pursuing the strategic directions in Council's Community Plan 2019-2039.

One of the four themes from the Community Plan is Governance and Financial Sustainability. Council strives to provide effective and inspired leadership, good governance, and efficient, effective and responsive Council services. Council's Business Plan provides a pivotal role in providing guidance to ensure that on average, Council should operate with an annual operating surplus over the life of the plan, whilst at the same time ensuring that Capital Expenditure on the replacement and renewal of existing assets is at least equivalent to the annual depreciation of those assets.

In delivering the services and projects detailed in this Business Plan, Council plans to operate a deficit of (\$504k) in 2023/24. To deliver the necessary services and projects in 2023/24 Council is forecasting to raise a total of \$9,184k through operating income. In order to fund its projects, Council is projecting to borrow \$500k.

# **Four Year Business Plan Financial Summary**

Below is a financial overview of the Four Year Business Plan averages:

#### Rates

CPI	4.1%
General Rates Growth	0.8%
Additional Increase	0.0%
Total	4.9%

Operating Income	\$9,738k
Operating Expense	<u>\$10,065k</u>
Operating Surplus (Deficit)	(\$ 327k)

Operating Surplus (Deficit) Ratio (3.4)%

Net Financial Liabilities Ratio 31.5%

Asset Renew Funding Ratio 104.0%



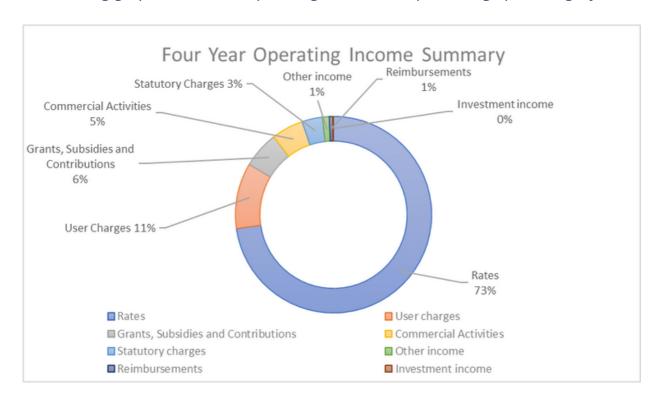
# **OPERATING INCOME**

Council has budgeted to receive Operating Income of \$9,184k in 2023/24, an increase of \$788k from the 2022/23 Original Budget and \$924k compared to the 2021/22 actuals.

The Operational Income for any given year is derived from a number of different categories including:

- Rates
- **Statutory Charges**
- User Charges and Commercial Activities
   Grants, Subsidies and Contributions
- Investment Income
- Reimbursements
- Other Income

The following graph details the Operating Income as a percentage per category:



# **Rates & Charges**

Of the total \$9,184k income Council proposes to raise, \$6,667k will derive from rates.

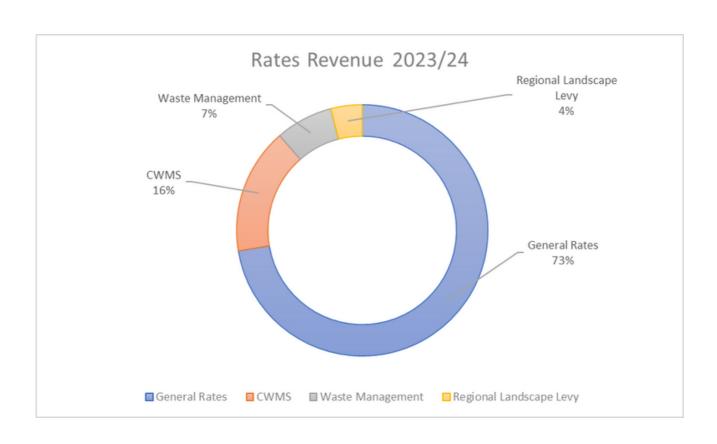
Of this total, \$4,811k is expected to be raised through general rates, which is an increase of \$335k (7.4%) when compared to the 2022/23 Original Budget and 7.7% compared to 2022/23 Budget Review figures.

The following factors were considered as part of this decision:

- Consumer Price Index (CPI) increase of 6.7%
- Rise in depreciation expense due to valuation and revaluation of assets
- Overall increase in costs of goods and services
- Renegotiation of Enterprise Bargaining Agreements
- Increase in superannuation guarantee payments by 0.5%
- Funding required to service the community and its assets
- Increase in Rateable Properties 1.0%

Council also administers a separate rate known as the Underground Power Line Separate Rate. This is applied to properties between 30 Esplanade and the first stobie pole on Newton Terrace to cover the costs incurred by Council to undertake the process of under-grounding the power lines.

The following graph details the revenues received from the different rate funding streams for 2023/24:



# **Statutory Charges**

These charges consist of income derived from dog registration fees and fines, development and building fees, regulatory fees and fines. Council is expecting to generate \$314k from this income stream in 2023/24. The majority of these fees and charges are set and/or approved by the State Government through legislation and Council has limited control over fee increases.

# **User Charges**

User Charges is income generated through Cemetery fees, Childcare fees, Marina Berths and Boat Ramp fees. Various leasing and licensing arrangements between Council and third parties are also included under User Charges. For 2023/24 Council have budgeted to raise a total of \$1,003k from this income stream.

The following factors were considered when setting User Charges for 2023/24:

- CPI Increase
- Competitor pricing
- Operating costs to maintain Council assets
- Balancing cost recovery versus community service
- Contractuál arrangements
- Affordability and capacity to pay
- Revaluation of Council assets impacting maintenance costs

#### **Grants Subsidies & Contributions**

Council receives operating grants and subsidies for the following:

- Community Childcare Fund Grant (annually allocated)
- Library Grant (annually allocated)
- Roads to Recovery Grant (annually allocated)
- South Australian Road Funding Program

Council has budgeted to receive \$557k in grants, subsidies and contributions in 2023/24. This is a decrease of \$72k from compared to the 2022/23 Original Budget.

#### **Investment Income**

Council's interest income from investment is expected to decrease in 2023/24 as it is forecasted that the money in Councils investment account will be spent on Capital Projects.

#### Other Income

Council can occasionally receive Other Income which consists of income generated from rebates and distributions from Council's insurance schemes and other sundry income from Council activities such as, newsletter fees, augmentation fees and printing.

#### **Capital Income**

The Business Plan includes income received specifically for new and upgraded assets for 2023/24 which totals \$225k. Included in this figure is capital income expected to be received through grants and contributions to fund projects.



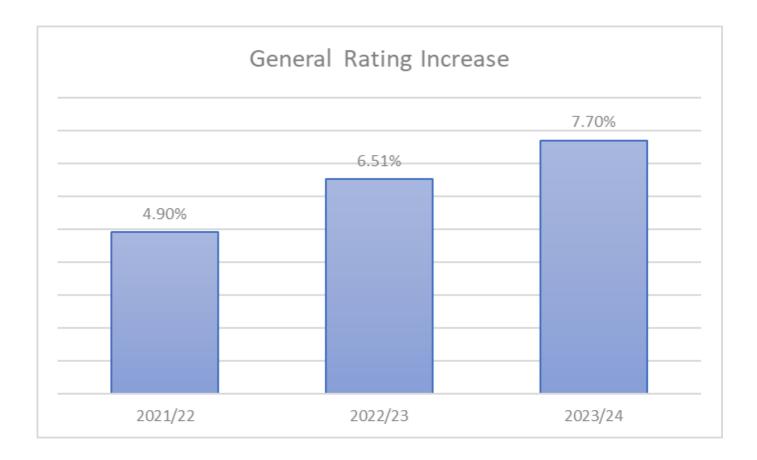
# **HOW COUNCIL WILL RAISE RATES**

#### **General Rates**

Rate revenue is an integral part of the Council's financial resource base, the value of which is determined through Council's desire, on behalf of the community, to achieve the strategies articulated in Council's Community Plan and Four Year Business Plan.

In determining the rate revenue increases, consideration is given to the current economic climate, movements in inflation and interest rates, increased legislative responsibilities and the need to manage, maintain and improve the community's infrastructure assets.

Recognising the requirement for Council to align to its strategic goals of community and management plans, the 2023/24 Budget is proposing to increase rates by 7.7%.



General rates growth represents the increase in the number of rateable properties from the previous year in the District Council of Robe. The number of rateable properties has increased by 31 from 2,537 (2022/23) to 2,568 (2023/24). Growth is defined and calculated as per the Local Government (Financial Management) Regulations 2011. Reg 6(2).

The Local Government Act provides for Council to raise revenue through differential general rates which apply to different classes of land use. Differential rates can vary according to the locality of the land, the use of land or both. Differential general rates are calculated using the valuation of the property (capital value) multiplied by the rate in the dollar applicable to the property's land use and/or locality. Council is using this approach to achieve an equitable distribution of the rate responsibility and to balance the community's capacity to pay.

A differential general rate is applied according to land use with the application of a minimum rate and a maximum increase of rates of 15% (rate cap) on rateable land that constitutes the principal place of residence of a principal ratepayer. The "rate cap" is on application only. Council considers this to be a fair and equitable method of rating for the District Council of Robe.

The following table outlines the rating differential percentages proposed for 2023/24 in comparison to 2022/23.

Rating Differential	Residential	Commercial	Industrial	Primary Production	Vacant Land	Marina Berth	Other Land
2022/23	100%	120%	100%	100%	100%	120%	100%
2023/24	100%	120%	100%	100%	100%	120%	100%
% Change	0%	0%	0%	0%	0%	0%	0%

Council for 2023/24 is proposing to maintain the same rating differentials as 2022/23 for all rate classes.

Council will use the following differentiating factors, in accordance with the Local Government (General) Regulations 2013:

- Residential
- Commercial
- Industrial
- Primary Production
- Marina Berth
- Vacant Land
- Other Land

Commercial and Marina Berths will attract a higher rate in the dollar due to high demand for these Council services. The higher rate funds the cost of maintaining the facility and it's surrounds.



When determining the 'rate in the dollar' to be charged to ensure Council raise the correct amount of rates, consideration must be given to the capital valuation of properties across the rate base.

Individual property rates will vary, with some decreases and increases depending on the movement of the property capital value. The table below outlines the percentage increase in valuations as per each differential land use.

Valuation Change	Residential	Commercial	Industrial	Primary Production	Vacant Land	Marina Berth	Other Land
2022/23 (\$)	887M	70M	17M	739M	82M	5M	43M
2023/24 (\$)	1,125M	85M	22M	1,037M	107M	5M	49M
% Change	21.17%	17.78%	21.89%	28.78%	23.66%	0.00%	13.70%

Increased valuations and growth across the entire rate base, the 'rate in the dollar' for each differential rating class is set to decrease by on average 18%, as seen in the table below.

Rates in Dollar Differential	Residential	Commercial	Industrial	Primary Production	Vacant Land	Marina Berth	Other Land
2022/23 (\$)	0.234628	0.281554	0.234628	0.234628	0.234628	0.281554	0.234628
2023/24 (\$)	0.19253	0.231036	0.19253	0.19253	0.19253	0.231036	0.19253
% Change	-17.94%	-17.94%	-17.94%	-17.94%	-17.94%	-17.94%	-17.94%

The average proposed change to each differential land use is specified in the table below.

Average Property Rates  (Not including service charges, or regional landscape levy)	Residential	Commercial	Industrial	Primary Production	Vacant Land	Marina Berth	OtherLand
2022/23 (\$)	1,433	2,975	814	3,736	902	116	440
2023/24 (\$)	1,476	2,877	858	4,243	928	96	468
% Change	2.91%	-3.41%	5.13%	11.95%	2.80%	-20.76%	5.98%

The final rating applied is subject to amendment, based on the updated property valuations received from the Valuer-General up to the date of the formal rates declaration. The declaration will supersede any outdated data in this report.



#### **Minimum Rate**

A minimum rate is applied to the whole of an allotment in accordance with Section 158 of the Local Government Act. The minimum rate determined for 2023/24 is \$810. Should two or more pieces of adjoining land (whether separated by road or not) be owned and occupied by the same owner (known as 'contiguous land'), only one minimum rate will be charged.

The 2023/24 minimum rate of \$810 is an increase of \$58 compared to the minimum rate of \$752 in 2022/23.

The minimum rate will be applied to approximately 24% of all rateable properties. The Local Government Act allows for a maximum of 35% of properties to receive the minimum rate, meaning the District Council of Robe is within this range in accordance with the Act.

# **Rate Capping**

Council have applied a maximum increase on rates (Rate Capping) in accordance with Section 153 (3) of the Local Government Act 1999 on rateable land that constitutes the principal place of residence of a principal ratepayer. A maximum increase of 15% applies to those assessments of residents within the Council area on the general rates raised for the previous year, except in the following circumstances:

- Where the increase is due to a valuation increase that has occurred as a direct result of capital improvement (excluding capital improvements of \$30,000 or less) or development of the land; or
- Where the ownership of the property has changed since 1 July of the preceding financial year and the new owners have purchased the property at the current market value; or
- Where a boundary realignment, subdivision or amalgamation has occurred, therefore the property is a different property to the previous financial year for valuation purposes (with the exception of subdivisions to facilitate land acquired by any government entity e.g., for the purpose of drain construction or alteration and with the exception of rural properties where the boundary realignment, subdivision or amalgamation has not made a material difference).

The "Rate Capping" provision aims to provide relief to resident ratepayers who may be unfairly affected due to change to the basis of rating (implementation of "land use" based rating) and to minimise significant rate increases where volatile valuation movements have occurred.

Rate Capping is on application only and forms are available from Council from our office or on Council's website. The applications will be reviewed on an annual basis and adjusted accordingly, as determined by Council.

### **Separate Rate**

A separate rate will be levied on specific ratepayers to provide funding for activities and services related to those ratepayers. 'The Underground Powerline Separate Rate' is the only separate levy charged in the District Council of Robe, and this will be the second installment over the five year duration.

The Underground Powerline Separate Rate is applied to properties between 30 Esplanade and the first stobie pole on Newton Terrace to cover the costs incurred by the Council to undertake the undergrounding of the powerlines on the Esplanade. Revenue from this separate rate is expected to raise \$26k in 2023/24, which is unchanged from last year.

# **HOW COUNCIL WILL RAISE SERVICE CHARGES**

#### **Waste Collection**

For the purpose of meeting the costs associated with the collection and disposal of domestic and other garbage, Council has a Waste Management Service Levy on all serviced properties. Where the service is provided to non-rateable properties, a service charge is to be levied against the land.

Charges for Waste Management for 2023/24 will be:

- For residents of Robe: \$357 (\$331 in 2022/23)
- For residents of Boatswain Point: \$192 (\$178 in 2022/23)

Council charges separately for this service as it is specific to particular properties and it's unreasonable to expect the total rate base to provide for this service.

# **Community Wastewater Management System**

Council provides a Community Wastewater Management System (CWMS) to all land within the township of Robe.

All Council CWMS schemes in South Australia have the same basic design, and in order for the schemes to be financially self-sufficient on a long term basis, Councils need to model charges to those whom the schemes are provided or made available on charges used by SA Water.

A differential in the annual service charges of \$120 between occupied and unoccupied land to which the CWMS is provided or made available will be maintained to reflect the difference between infrastructure establishment and effluent disposal costs for occupied and unoccupied land.

Further to this, Council will impose its annual service charges against assessments in accordance with the Code for establishing and applying property units as a factor for the imposition of annual service charges for Community Wastewater Management Systems as permitted by Section 155 of the Local Government Act 1999 and Regulation 12 of the Local Government (General) Regulations 1999.

Charges for the Community Wastewater Management Scheme for 2023/24 will be:

Occupied: \$616 (\$572 in 2022/23)

Unoccupied: \$496 (\$461 in 2022/23)

The increase in the service charge for CWMS is due to the asset revaluation performed and the identification of previously unrecorded assets.

All septic tanks are desludged by Council's contractors on a four year rolling cycle.



# **Regional Landscapes Levy**

Council is required to pay a Regional Landscape Board Levy (a State Government Tax) each year to the Limestone Coast Landscape Board (LCLB). The purpose of the Landscape Board is to expend levy funds to manage and protect priority water, land, marine and biodiversity assets in the South East area of South Australia.

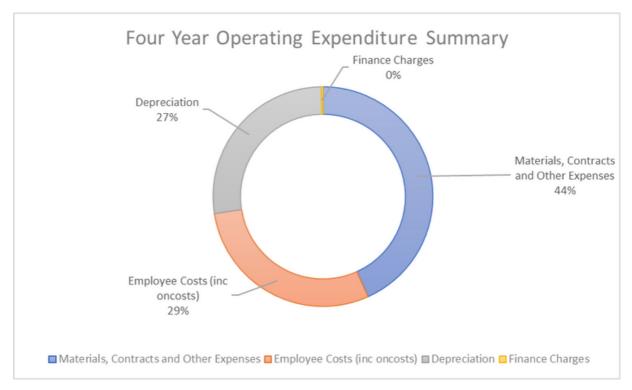
As a collection agency for the Board the District Council of Robe apply the levy to all rateable properties and on a differential, based on the land use of the rating assessment. To undertake this, Council applies a separate charge against all rateable properties. The LCLB has declared that the Levy will increase by \$8.4%.

Purpose of Use Catergory	Indicative Landscape levy rate per rateable property	Indicative Landscape Levy per land-use category
Residential, Vacant & Other	\$87.56	\$165,839
Commercial - Shop, Office and other	\$131.34	\$8,537
Industry - Light and Other	\$210.14	\$11,558
Primary Production	\$385.26	\$82,446
	TOTAL	\$268,380



# **OPERATING EXPENDITURE**

For 2023/24 Council has budgeted \$9,688k in operating expenditure. Below is a graph which breaks down the expenses into categories as a percentage.



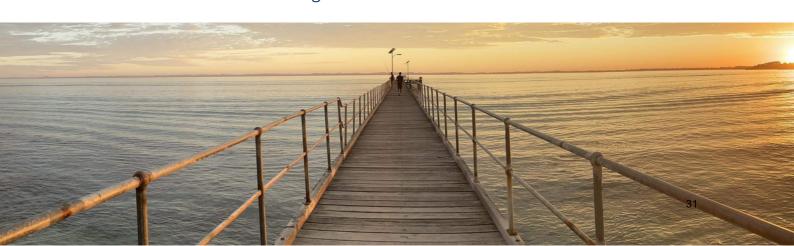
# **Employee Costs**

This expenditure budget consists of operating costs associated with:

- Wages and Salaries
- Superannuation (legislated requirement)
- Annual Leave increments (as per Act)
- Long Service leave liability (as per Act)
- Sick Leave (legislated requirement)
- Public Holiday overtime (as per Award)
- Workers' Compensation insurance (legislated requirement)

Employee costs for 2023/24 are \$2,779k which represents a \$171k increase compared to the 2022/23 Original Budget. The increase can be attributed to a combination of the following factors:

- Increase in superannuation guarantee contribution from 10.5% to 11%
- Wages and Salaries increased to align with CPI through the EBA
- Annual Increments for staff as dictated by EBA and terms of employment
- Vacancies filled after shortages



# **Materials, Contracts & Other Expenses**

Contributing to 44% of the operational expenditure; Materials, Contracts and Other Expenses is the largest portion of outgoings in the operational expenditure budget.

Included within this area are items such as:

- Contracts for service such as waste management, auditor, IT and cleaning
- Event contributions, community grants and sponsorship
- Asset repairs and maintenance
- Operational overhead costs such as insurance, water, fuel and electricity
- Administration costs such as printing, stationery, postage, software licensing

The budget for Materials, Contracts and Other Expenses is \$4,191k which is an increase of \$571k compared to the 2022/23 Original Budget.

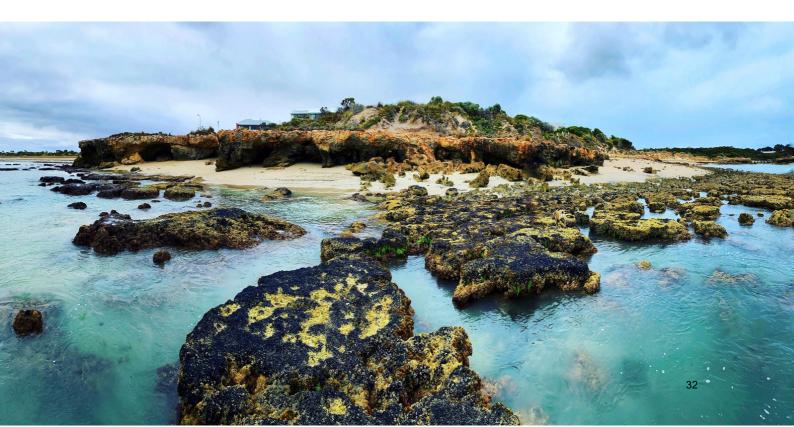
#### **Finance Costs**

Council has budgeted for a total amount of \$30k in interest payments, compared to \$13k in the 2022/23 Original Budget this increase is due to financing Capital Asset projects.

# **Depreciation**

Council's budget for depreciation is \$2,688k. Depreciation has increased significantly by \$405k from 2022/23 Original Budget, following the completion of valuations and revaluations for Buildings and Structures, CWMS, Marina and Open Space.

Council continues to review all asset classes when they are due. Our data collection and revaluation methodology continues to improve, with advice from third party specialists. This information is now providing Council with more accurate data, which is informing both decision-making in respect to assets and asset management processes.



# IMPACT ON COUNCIL'S FINANCIAL POSITION

Local Government in South Australia has adopted a set of Key Financial Indicators which provide both an indication of the current Financial Sustainability of Council and can also demonstrate the improving (or declining) trend in Council's Financial Position over time. These indicators are required to be presented consistent with the industry recognised Model Financial Statements.

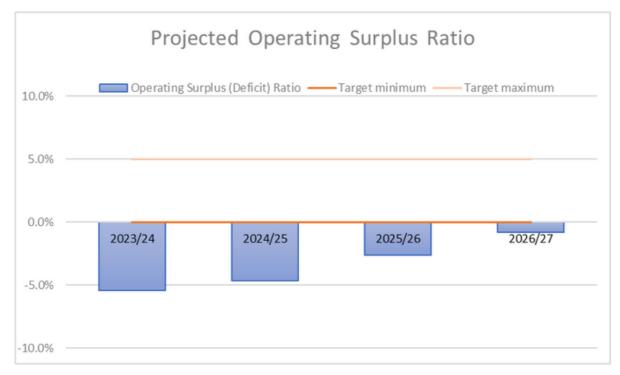
Council has reviewed it's Key Financial Targets after considering the Four Year Business Plan and the following table displays the targets for each Financial Indicator:

Financial Indicator	Strategic Target
Operating Surplus (Deficit) Ratio	0% - 5%
Net Financial Liabilities Ratio	<100%
Asset Renewal Funding Ratio	90% - 110%

# **Operating Surplus/(Deficit) Ratio**

The Operating Surplus Ratio expresses the Operating Surplus (or Deficit) as a percentage of Total Operating Income to measure the extent to which income covers the operational expenses and if any funds are available to fund the capital works.

Commencing with a forecasted deficit result for 2023/24, Council's position is forecasted to gradually improve over the 4 year period (see Appendix 2). The following graph shows the forecasted annual operating results over the life of the plan.



#### **Net Financial Liabilities Ratio**

The Net Financial Liabilities are calculated as the difference between amounts owed and amounts held. The Net Financial Liabilities Ratio measures the net financial liability amount against total operating income. A ratio trend that is reducing indicates the improving capacity to meet financial obligations.

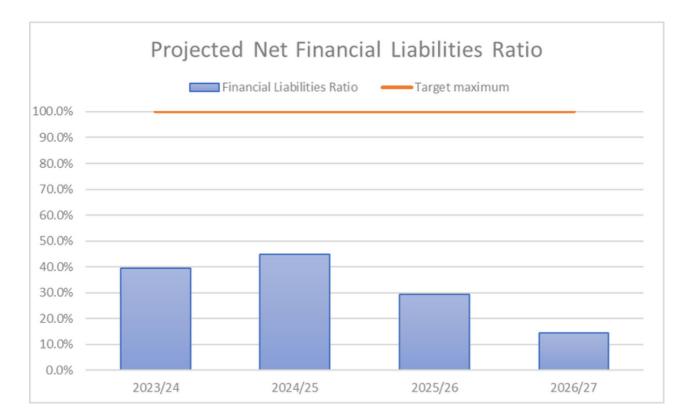
Calculation:

Net Financial Liabilities

Total Operating Income

For 2023/24 the Financial Liabilities Ratio is forecast to be 38.7%.

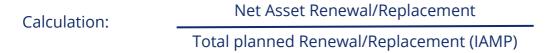
The ratio is within the target Long Term Financial Plan range of <100%.



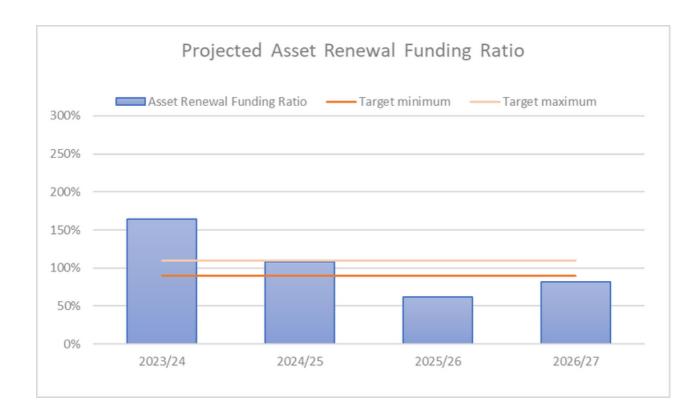


# **Asset Renewal Funding Ratio**

The Asset Renewal Ratio measures the extent to which existing assets are being renewed or replaced, compared to the planned capital works in the Asset Management Plan/s. If the capital expenditure budget for the renewal or replacement of existing assets matches that projected in the Asset Management Plan/s then the ratio will be 100%. If the ratio is less than 100% for an extended period, this will lead to a deterioration of asset condition over time, leaving future generations of ratepayers to fund higher asset maintenance replacement costs to restore the asset service level.



The capital works program for 2023/24 has included projects to achieve a ratio of 164% which is well above the target range for this indicator. The review of the Asset Management Strategy and the Asset Management Plans will continue to improve the forward planning and smooth the projected forecast in future years.



#### Statement on Expected Rate Revenue

Please note: These figures represent a considered estimate of Expected Rate Revenue based on the most current information available at the time of going out to consultation on the DRAFT Annual Business Plan and Budget (ABP&B). This information is updated regularly and therefore these figures may be subject to confirmation at the time of actual adoption of the ABP&B.

	Exp	ected Rates Re	ve	nue				
	2022/23 (as adopted)	2023/24 (estimated)		Change	Comments			
General Rates Revenue								
General Rates (existing properties)	\$4,397,863	\$4,753,373	(a)		For 2023/24, General Rate increase of 6.7%			
General Rates (new properties)	\$80,722	\$57,733	(b)		is projected, plus estimated growth of 1%.  The final General Rate figure was calculated			
General Rates (GROSS)	\$4,478,585	\$4,811,106	(c)		using Budget Review 3 General Rate figures			
Less: Mandatory Rebates	(\$18,803)	(\$17,999)			adoped in May 2023.			
General Rates (NET)	\$4,459,782	\$4,793,107	(e)	7.5%				
	(e)=(c	c)+(d)						
Other Rates (inc. service charges)								
Regional Landscape Levy	\$238,813	\$268,380	(f)	by council.	dscape Levy is a State tax, it is <b>not retained</b>			
Waste collection	\$450,170	\$490,590	(g)	\$357 for residents of Robe and \$192 for residents of Boatw Point				
Water supply			(h)					
CWMS	\$996,974	\$1,077,821	(i)	\$616 for occupied	and \$496 for unoccupied/vacant land			
Separate and Special Rates	\$25,581	\$25,581	(j)	Esplanade Underg	round Powerline			
Electricity Supply			(k)					
	\$6,171,320	\$6,655,479						
Less: Discretionary Rebates	(\$13,648)	(\$3,000)	<i>(1)</i>					
<b>Expected Total Rates Revenue</b>	\$5,918,859	\$6,384,099	(m)	7.9%	Excluding the Regional Landscape Levy and			
	(m)=(e)+(g)+(h	(m)=(e)+(g)+(h)+(i)+(j)+(k)+(l)			minus Mandatory & Discretionary Rebates.			
Estimated growth in number of rateable properties								

#### Estimated growth in number of rateable properties

Number of rateable properties 2,537 2,568 (n) 1.2%

Actual Estimate
'Growth' is defined in the regulations as where new properties have been created which has added rateable properties to council's ratepayer base. Growth can also increase the need and expenditure related

Growth' is expected to account for around 1 per cent of the estimated increase in General Rates to be collected.

#### Estimated average General Rates per rateable property

Average per rateable property \$1,765 \$1,873 (o) 6.1%

to infrastructure, services and programs which support these properties and residents.

(o)=(c)/(n)

Councils use property valuations to calculate each rateable property's contribution to the required rate revenue total. Councils do not automatically receive more money because property values increase but this may alter how rates are apportioned (or divided) across each ratepayer (ie. some people may pay more or less rates, this is dependent on the change in value of their property relative to the overall valuation changes across the council area).

The total General Rates paid by all rateable properties will equal the amount adopted in the budget.

These 'averages' are based on the total of all rateable properties and are therefore not necessarily indicative of either the rate or change in rates that all ratepayers will experience.

#### **Notes**

(d) Councils are required under the Local Government Act to provide a rebate to qualifying properties under a number of categories:

Health Services - 100 per cent Religious purposes - 100 per cent Royal Zoological Society of SA - 100 per cent

Community Services - 75 per cent Public Cemeteries - 100 per cent Educational purposes - 75 per cent

The rates which are foregone via Mandatory Rebates are redistributed across the ratepayer base (ie. all other ratepayers are subsidising the rates contribution for those properties who receive the rebate).

(e) Presented as required by the Local Government (Financial Management) Regulations 2011 reg 6(1)(ea)

**Please Note:** The percentage figure in (e) relates to the change in the total amount of General Rates revenue to be collected from <u>all</u> rateable properties, not from <u>individual</u> rateable properties (ie. individual rates will not necessarily change by this figure).

- (f) Councils are required under the Landscape South Australia Act 2019 to collect the levy on all rateable properties on behalf of the State Government. The levy helps to fund the operations of regional landscape boards who have responsibility for the management of the State's natural resources.
- (i) Community Wastewater Management Systems
- (/) A council **may** grant a rebate of rates or service charges in a number of circumstances. The rates which are foregone via Discretionary Rebates are redistributed across the ratepayer base (ie. all other ratepayers are subsidising the rates contribution for those properties who receive the rebate).
- (m) Expected Total Rates Revenue excludes other charges such as penalties for late payment and legal and other costs recovered.
- (n) 'Growth' as defined in the Local Government (Financial Management) Regulations 2011 reg 6(2)

# Statement on Expected Rate Revenue

Please note: These figures represent a considered estimate of Expected Rate Revenue based on the most current information available at the time of going out to consultation on the DRAFT Annual Business Plan and Budget (ABP&B). This information is updated regularly and therefore these figures may be subject to confirmation at the time of actual adoption of the ABP&B.

	Expected Rates Revenue											
	Total	tal expected revenue			rateable erties	Average per rateable property				Cents in the \$		
	2022/23	2023/24	Change	2022/23	2023/24	2022/23	2023/24		Change	2023/24		
Land Use (General Rate	es - GROSS)											
Residential	\$2,068,627	\$2,168,993	5%	1444	1470	\$1,433	\$1,476	(p)	\$43	0.192530		
Commercial	\$205,248	\$195,613	-5%	69	68	\$2,975	\$2,877	(p)	-\$98	0.234628		
Industry	\$50,464	\$56,653	12%	62	66	\$814	\$858	(p)	\$44	0.192530		
Primary Production	\$1,756,126	\$1,998,639	14%	470	471	\$3,736	\$4,243	(p)	\$507	0.192530		
Vacant Land	\$360,885	\$374,037	4%	400	403	\$902	\$928	(p)	\$26	0.192530		
Marina Berth	\$7,881	\$6,409	-19%	68	67	\$116	\$96		-\$20	0.234628		
Other	\$10,551	\$10,761	2%	24	23	\$440	\$468	(p)	\$28	0.192530		
Total Land Use	\$4,459,782	\$4,811,106	7.9%	2,537	2,568	\$1,758	\$1,873	(p)	\$116			

Council uses a differential rating system, using Land Use Codes as the factor to apply such differential rates.

In applying differential general rates, Council has considered and is satisfied that the rating system addresses the issue of consistency and comparability across all Council areas, particularly as it relates to the various sectors of the wider community.

#### Minimum Rate

	No. of pr	operties to which rate will apply	Rate			
	2023/24	% of total rateable properties	2022/23	2023/24		Change
Minimum Rate		24.0%	\$752	\$810	(r)	\$58

The Minimum Rate provides a mechanism where lower valued properties do not pay less than a minimum amount as determined by the Council.

The Local Government Act stipulates that no more than 35% of rateable properties pay a minimum amount. Council proposes to set a minimum rate of \$810 which shall be applied to all rateable properties. This will affect approximately 18.5% of rateable properties.

## Adopted valuation method

#### Capital Value/Site Value/Annual Value

Council has the option of adopting one of three valuation methodologies to assess the properties in its area for rating purposes:

Capital Value – the value of the land and all improvements on the land;

Site Value – the value of the land and any improvements which predominantly affect the amenity of use of the land, such as drainage works, but excluding the value of buildings and other improvements (Note: Site Value will cease to be an option from 1 Sept 2023); or

Annual Value – a valuation of the rental potential of the property.

Council continues to use Capital Value as the basis for valuing land within the Council area. Council considers that this method of valuing land provides the fairest method of distributing the rate burden across all ratepayers on the following basis:

- The equity principle of taxation requires that taxpayers of greater wealth pay more tax than those of lesser wealth.
- Property value is a relatively good indicator of wealth and capital value, which closely approximates the market value of a property and provides the best indicator of overall property value.

#### Notes

(p) Average per rateable property calculated as General Rates for category, including any fixed charge or minimum rate (if applicable) but excluding any separate rates, divided by number of rateable properties within that category in the relevant financial year.

(r) Where two or more adjoining properties have the same owner and are occupied by the same occupier, only one minimum rate is payable by the ratepayer.

# APPENDIX 1 - BUDGETED FINANCIAL STATEMENTS 2023/24

	2021/22	2022/23	2022/23	2023/24	
DISTRICT COUNCIL OF ROBE STATEMENT OF COMPREHENSIVE INCOME For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY23OB vs FY24OB
, c	\$'000	\$'000	\$'000	\$'000	\$'000
INCOME					
Rates	5,802	6,148	6,208	6,667	519
Statutory charges	251	233	184	314	81
User charges	810	801	864	1,003	202
Grants, subsidies and contributions	689	629	640	557	(72)
Investment income	10	2	78	-	(2)
Reimbursements	38	40	84	55	15
Commercial Activities	388	407	453	486	79
Other income	272	136	152	102	(34)
Total Income	8,260	8,396	8,663	9,184	788
DIRECT EXPENSES					
Wages and Salaries	2,381	2,608	2,508	2,779	171
Materials, Contracts and Other Expenses	3,268	3,620	3,845	4,191	571
Finance Costs	-	13	_	30	17
Depreciation, amortisation & impairment	2,234	2,283	2,998	2,688	405
Total Direct Expenses	7,883	8,524	9,351		1,164
OPERATING SURPLUS / (DEFICIT)	377	(128)	(688)	(504)	(376)
Net gain (loss) on disposal or revaluation of assets	105	5	7	-	(5)
Amounts specifically for new or upgraded assets	362	295	20	297	2
Physical resources received free of charge	-	-	-	-	-
NET SURPLUS / (DEFICIT)	844	172	(661)	(207)	(379)
Net Gain (loss) in Revaluation Surplus - I,PP&E	-	625	13,453	2,926	2,301
TOTAL COMPREHENSIVE INCOME	844	797	12,792	2,719	1,922

	2021/22	2022/23	2022/23	2023/24		
DISTRICT COUNCIL OF ROBE BALANCE SHEET As at 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY23OB vs FY24OB	
	\$'000	\$'000	\$'000	\$'000	\$'000	
ASSETS						
Current Assets						
Cash and cash equivalents	2,445	50	1,745	337	287	
Trade & other receivables	483	304	483	483	179	
Inventories	28	127	29	29	(98)	
Total Current Assets	2,956	481	2,257	849	368	
Non-Current Assets						
Cash and cash equivalents	6	6	6	3	(3)	
Capital Work in Progress	118	118	118	118	-	
Infrastructure, Property, Plant & Equipment	90,416	94,513	103,906	108,535	14,022	
Total Non-Current Assets	90,540	94,637	104,030		14,019	
TOTAL ASSETS	93,496	95,118	106,287	109,505	14,387	
LIABILITIES						
Current Liabilities						
Trade & other payables	1,054	653	1,054	1,054	401	
Short-term provisions	357	548	357	357	(191)	
Total Current Liabilities	1,411	1,201	1,411	1,411	210	
Non-Current Liabilities						
Trade & other payables	2,419	2,376	2,419	2,419	43	
Long-term provisions	41	51	41	41	(10)	
Cash Advance Debenture	-	1,572	-	500	(1,072)	
Total Non-Current Liabilities	2,460	3,999	2,460	2,960	(1,039)	
TOTAL LIABILITIES	3,871	5,200	3,871	4,371	(829)	
NET ASSETS	89,625	89,918	102,416	105,134	15,216	
EQUITY						
Accumulated Surplus	14,793	15,352	14,133	13,925	(1,427)	
Asset Revaluation Reserve	72,839	73,464	86,290		15,752	
Other Reserves	1,993	1,102	1,993		891	
		89,918	102,416			

	2021/22	2022/23	2022/23	2023/24	
DISTRICT COUNCIL OF ROBE	Audited	Original	Current		FY23OB vs
CASH FLOW STATEMENT For the financial year ending 30 June	Actual	Budget	Budget	FY24 DRAFT	FY24OB
For the infancial year ending 30 Julie	\$'000	\$'000	\$'000	\$'000	\$'000
CASH FLOWS FROM OPERATING ACTIVITIES	4 000	+ 555	+ 000	<b>+</b> 000	4 000
Receipts					
Operating receipts	8,598	8,397	8,584	9,187	790
Investment receipts	10	2	78	-	(2)
Payments			-	-	•
Operating payments to suppliers & employees	(2,547)	(6,233)	(6,363)	(6,973)	(740)
Finance payments	(3,293)	(13)	-	(30)	(17)
Net Cash provided by (or used in) Operating Activities	2,768	2,153	2,299	2,184	31
CASH FLOWS FROM INVESTING ACTIVITIES					
Receipts					
Grants specifically for new or upgraded assets	362	295	20	297	2
Repayments from Community Groups	15	10	10	3	(7)
Sale of Assets	224	29	25	-	(29
Payments					
Capital Expenditure on renewal/replacement of assets	(1,068)	(4,232)	(2,613)	(3,332)	900
Capital Expenditure on new/upgraded assets	(739)	(982)	(442)	(1,060)	(78)
Net Cash provided by (or used in) Investing Activities	(1,206)	(4,880)	(3,000)	(4,092)	788
CASH FLOWS FROM FINANCING ACTIVITIES					
Receipts					
Proceeds from Borrowings	1	1,572	-	500	(1,072)
Payments					
Repayment of Borrowings	(12)	(45)	-	-	45
Net Cash used in Financing Activities	(11)	1,527	-	500	(1,027)
NET INCREASE (DECREASE) IN CASH HELD	1,551	(1,200)	(701)	(1,408)	(208)
CASH AT BEGINNING OF YEAR	894	1,250	2,446	1,745	495
CASH AT END OF PERIOD	2,445	50	1,745	337	287

Audited				
Actual	Original Budget	Current Budget	FY24 DRAFT	FY23OB vs FY24OB
\$'000	\$'000	\$'000	\$'000	\$'000
14,840	15,180	14,793	14,133	(1,047)
844	797	12,792	2,718	1,921
(935)	(625)	(13,452)	(2,926)	(2,301)
44	-	-	-	-
14,793	15,352	14,133	13,925	(1,427)
72,839	72,839	72,839	86,290	13,451
<b>&amp;</b>				
-	625	13,451	2,926	2,301
72,839	73,464	86,290	89,216	14,325
829	829	1,681	1,681	852
852	-	_	-	-
1,681	829	1,681	1,681	852
238	238	202	202	(36)
(44)	-	-	-	-
8	-	-	-	-
202	238	202	202	(36)
-	-	75	75	75
75	-	-	-	-
75	-	75	75	75
34	34	34	34	-
-	-	-	-	-
34	34	34	34	-
1	1	1	1	-
-	-	-	-	-
1	1	1	1	-
89,625	89,918	102,416	105,134	13,789
	14,840 844 (935) 44 14,793 72,839 829 852 1,681 238 (44) 8 202 75 75 75 34 34	14,840 15,180 844 797 (935) (625) 44 14,793 15,352  72,839 72,839  - 625 72,839 73,464  829 829 852 1,681 829  238 238 (44) 8 202 238  75 75 34 34 34 34 34 34 1 1 1 1	14,840       15,180       14,793         844       797       12,792         (935)       (625)       (13,452)         44       -       -         14,793       15,352       14,133         72,839       72,839       72,839         72,839       73,464       86,290         829       829       1,681         852       -       -         1,681       829       1,681         238       238       202         (44)       -       -         8       -       -         202       238       202         -       -       75         75       -       -         75       -       -         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34         34       34       34	14,840       15,180       14,793       14,133         844       797       12,792       2,718         (935)       (625)       (13,452)       (2,926)         44       -       -       -         14,793       15,352       14,133       13,925         72,839       72,839       72,839       86,290         829       829       1,681       1,681         852       -       -       -         1,681       829       1,681       1,681         238       238       202       202         (44)       -       -       -         202       238       202       202         -       -       75       75         75       -       -       -         75       -       75       75         34       34       34       34         34       34       34       34         34       34       34       34         34       34       34       34         34       34       34       34         34       34       34       34         34 <t< td=""></t<>

	2021/22	2022/23	2022/23	2023/24	
DISTRICT COUNCIL OF ROBE UNIFORM PRESENTATION OF FINANCES For the financial year ending 30 June	Audited Actual	Original Budget	BR3 DRAFT	FY24 DRAFT	FY23OB vs FY24OB
	\$'000	\$'000	\$'000	\$'000	\$'000
Operating Revenues	8,260	8,396	8,663	9,184	788
less Operating Expenses	(7,883)	(8,524)	(9,351)	(9,688)	(1,164)
OPERATING SURPLUS (DEFICIT) BEFORE CAPITAL AMOUNTS	377	(128)	(688)	(504)	(376)
NET OUTLAYS ON EXISTING ASSETS					
Capital Expenditure on Renewal and Replacement of					
Existing Assets	(1,068)	(4,232)	(2,613)	(3,332)	900
add back Depreciation, Amortisation and Impairment	2,234	2,283	2,998	2,688	405
add back Proceeds from Sale of Replaced Assets	224	29	25	-	(29)
	1,390	(1,920)	410	(644)	1,276
NET OUTLAYS ON NEW AND UPGRADED ASSETS					
Capital Expenditure on New and Upgraded Assets	(739)	(982)	(442)	(1,060)	(78)
add back Amounts Received Specifically for New and					
Upgraded Assets	362	295	20	297	2
	(377)	(687)	(422)	(763)	(76)
NET LENDING (BORROWING) FOR FINANCIAL PERIOD	1,390	(2,735)	(700)	(1,911)	824

	2021/22	2022/23	2022/23	2023/24
DISTRICT COUNCIL OF ROBE FINANCIAL INDICATORS For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT
Operating Surplus Ratio being operating surplus (deficit) divided by operating revenue	4.6%	-1.5%	-7.9%	-5.5%
Net Financial Liabilities Ratio being total liabilities less financial assets (excluding equity acc divided by total operating revenue	11.4% counted inve	57.7% estments in C	19.0% ouncil busi	
Asset Renewal Funding Ratio Asset renewals expenditure is defined as capital expenditure of assets relative to the optimal level planned, and excludes new additional assets. The optimal level planned refers to the Couforecasts the activities/projects that need to be undertaken in	w capital ex ıncil's Asset N	penditure or Managemen	n the acqui t Plan (AMF	f existing isition of P) which
The ideal ratio is 100%, where Council is spending the amount	required ea	ach year to re	enew and r	replace

	2021/22	2022/23	2022/23	2023/24	
DISTRICT COUNCIL OF ROBE CAPITAL EXPENDITURE SUMMARY For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY23OB vs FY24OB
,	\$'000	\$'000	\$'000	\$'000	\$'000
Capital Expenditure on Renewal and Replacement of					
Existing Assets	1,150	3,949	2,595	3,332	(617)
Capital Expenditure on New Assets	291	1,220	442	1,060	(160)
TOTAL CAPITAL EXPENDITURE	1,441	5,169	3,037	4,392	(777)

# **APPENDIX 2 - FOUR YEAR FINANCIAL PLAN STATEMENTS**

The Four Year Business Plan Statements have been provided below to give a clear overview of councils direction and financial sustainability over the life of the plan.

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE STATEMENT OF COMPREHENSIVE INCOME For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
, ,	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
INCOME							
Rates	5,802	6,148	6,208	6,667	6,961	7,218	7,485
Statutory charges	251	233	184	314	325	335	345
User charges	810	801	864	1,003	1,040	1,071	1,103
Grants, subsidies and contributions	689	629	640	557	577	594	612
Investment income	10	2	78	-	-	-	45
Reimbursements	38	40	84	55	57	59	60
Commercial Activities	388	407	453	486	503	518	534
Other income	272	136	152	102	105	109	112
Total Income	8,260	8,396	8,663	9,184	9,568	9,904	10,296
DIRECT EXPENSES							
Wages and Salaries	2,381	2,608	2,508	2,779	2,899	3,002	3,092
Materials, Contracts and Other Expenses	3,268	3,620	3,845	4,191	4,280	4,408	4,541
Finance Costs	-	13	-	30	61	-	-
Depreciation, amortisation & impairment	2,234	2,283	2,998	2,688	2,780	2,758	2,750
Total Direct Expenses	7,883	8,524	9,351	9,688	10,020	10,168	10,383
OPERATING SURPLUS / (DEFICIT)	377	(128)	(688)	(504)	(452)	(264)	(87)
Net gain (loss) on disposal or revaluation of assets	105	5	7	-	-	-	-
Amounts specifically for new or upgraded assets	362	295	20		190	125	600
Physical resources received free of charge	-	-	-	-	-	-	-
NET SURPLUS / (DEFICIT)	844	172	(661)	(207)	(262)	(139)	513
Net Gain (loss) in Revaluation Surplus - I,PP&E	-	625	13,453	2,926	-	-	-
TOTAL COMPREHENSIVE INCOME	844	797	12,792	2,719	(262)	(139)	513

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE BALANCE SHEET As at 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS							
Current Assets							
Cash and cash equivalents	2,445	50	1,745	337	258	526	1,951
Trade & other receivables	483	304	483	483	483	483	
Inventories	28	127	29	29	29	29	
Total Current Assets	2,956	481	2,257	849	770	1,038	2,463
Non-Current Assets							
Cash and cash equivalents	6	6	6	3	-	-	-
Capital Work in Progress	118	118	118	118	118	118	118
Infrastructure, Property, Plant & Equipment	90,416	94,513	103,906	108,535	108,955	107,447	106,535
Total Non-Current Assets	90,540	94,637	104,030	108,656	109,073	107,565	106,653
TOTAL ASSETS	93,496	95,118	106,287	109,505	109,843	108,603	109,116
LIABILITIES							
Current Liabilities							
Trade & other payables	1,054	653	1,054	1,054	1,054	1,054	1,054
Short-term provisions	357	548	357	357	357	357	357
Total Current Liabilities	1,411	1,201	1,411	1,411	1,411	1,411	1,411
Non-Current Liabilities							
Trade & other payables	2,419	2,376	2,419	2,419	2,419	2,419	2,419
Long-term provisions	41	51	41	41	41	41	41
Cash Advance Debenture	-	1,572		500	1,100	-	-
Total Non-Current Liabilities	2,460	3,999	2,460	2,960	3,560	2,460	2,460
TOTAL LIABILITIES	3,871	5,200	3,871	4,371	4,971	3,871	3,871
NET ASSETS	89,625	89,918	102,416	105,134	104,872	104,732	105,245
EQUITY							
Accumulated Surplus	14,793	15,352	14,133	13,925	13,663	13,523	14,036
Asset Revaluation Reserve	72,839	73,464	86,290	89,216	89,216	89,216	
Other Reserves	1,993	1,102	1,993		1,993		
TOTAL EQUITY	89,625	89,918	102,416		104,872		

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE CASH FLOW STATEMENT	Audited	Original	Current	FY24 DRAFT	FY25	FY26	FY27
For the financial year ending 30 June	Actual	Budget	Budget		FORECAST	FORECAST	FORECAST
, 3	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
CASH FLOWS FROM OPERATING ACTIVITIES							
Receipts							
Operating receipts	8,598	8,397	8,584	9,187	9,570	9,903	10,250
Investment receipts	10	2	78	-	-	-	45
Payments							
Operating payments to suppliers & employees	(2,547)	(6,233)	(6,363)	(6,973)	(7,182)	(7,410)	(7,632)
Finance payments	(3,293)	(13)	-	(30)	(61)	-	-
Net Cash provided by (or used in) Operating Activition	2,768	2,153	2,299	2,184	2,327	2,493	2,663
CASH FLOWS FROM INVESTING ACTIVITIES							
Receipts							
Grants specifically for new or upgraded assets	362	295	20	297	190	125	600
Repayments from Community Groups	15	10	10	3	3	-	
Sale of Assets	224	29	25	-	-	-	
Payments							
Capital Expenditure on renewal/replacement of asse	(1,068)	(4,232)	(2,613)	(3,332)	(2,510)	(1,200)	(1,678)
Capital Expenditure on new/upgraded assets	(739)	(982)	(442)	(1,060)	(690)	(50)	(160)
Net Cash provided by (or used in) Investing Activities	(1,206)	(4,880)	(3,000)	(4,092)	(3,007)	(1,125)	(1,238)
CASH FLOWS FROM FINANCING ACTIVITIES							
Receipts							
Proceeds from Borrowings	1	1,572	-	500	600	-	
Payments							
Repayment of Borrowings	(12)	(45)	-	-	-	(1,100)	
Net Cash used in Financing Activities	(11)	1,527	-	500	600	(1,100)	
NET INCREASE (DECREASE) IN CASH HELD	1,551	(1,200)	(701)	(1,408)	(80)	268	1,425
CASH AT BEGINNING OF YEAR	894	1,250	2,446		338		
CASH AT END OF PERIOD	2,445	50	1,745		258		

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE STATEMENT OF CHANGES IN EQUITY For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
ror the interioral year entaing so suite	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
ACCUMULATED SURPLUS							
Opening balance at beginning of financial year	14,840	15,180	14,793	14,133	13,925	13,663	13,523
Total comprehensive income for the year	844	797	12,792	2,718	(262)	(139)	513
Transfer to reserves	(935)	(625)	(13,452)	(2,926)	=	(1)	-
Transfer from reserves	44	-	-	-	-	-	
Closing balance at end of period	14,793	15,352	14,133	13,925	13,663	13,523	14,036
ASSET REVALUATION RESERVE							
Opening balance at beginning of financial year	72,839	72,839	72,839	86,290	89,216	89,216	89,216
Gain/(loss) on revaluation of infrastructure, property,							
plant & equipment	=	625	13,451		-	=	
Closing balance at end of period	72,839	73,464	86,290	89,216	89,216	89,216	89,216
CWMS MAINTENANCE RESERVE							
Opening balance at beginning of financial year	829	829	1,681	1,681	1,681	1,681	1,681
Transfer from accumulated surplus	852	-	-	-	-	-	=
Closing balance at end of period	1,681	829	1,681	1,681	1,681	1,681	1,681
CHILDCARE RESERVE							
Opening balance at beginning of financial year	238	238	202	202	202	202	202
Transfer to accumulated surplus	(44)	-	-	-	-	_	
Transfer from accumulated surplus	8	_	_	-	-	-	
Closing balance at end of period	202	238	202	202	202	202	202
OPEN SPACES RESERVE							
Opening balance at beginning of financial year	=	-	75	75	75	75	75
Transfer from accumulated surplus	75	=	-		-	-	
Closing balance at end of period	75	-	75	75	75	75	75
INTEREST ON AMOUNTS HELD IN TRUST							
Opening balance at beginning of financial year	34	34	34	34	34	34	34
Transfer from accumulated surplus	-	-	-	-	-	-	-
Closing balance at end of period	34	34	34	34	34	34	34
RAA SAFETY GROUP RESERVE							
Opening balance at beginning of financial year	1	1	1	1	1	1	1
Transfer from accumulated surplus				-	-		
Closing balance at end of period	1	1	1	1	1	1	1

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE UNIFORM PRESENTATION OF FINANCES For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
ren and initiational year enaming so sume	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Operating Revenues	8,260	8,396	8,663	9,184	9,568	9,904	10,296
less Operating Expenses	(7,883)	(8,524)	(9,351)	(9,688)	(10,020)	(10,168)	(10,383)
OPERATING SURPLUS (DEFICIT) BEFORE CAPITAL AMOUN	377	(128)	(688)	(504)	(452)	(264)	(87)
NET OUTLAYS ON EXISTING ASSETS							
Capital Expenditure on Renewal and Replacement of							
Existing Assets	(1,068)	(4,232)	(2,613)	(3,332)	(2,510)	(1,200)	(1,678)
add back Depreciation, Amortisation and Impairment	2,234	2,283	2,998	2,688	2,780	2,758	2,750
add back Proceeds from Sale of Replaced Assets	224	29	25	-	-	-	-
<u> </u>	1,390	(1,920)	410	(644)	270	1,558	1,072
NET OUTLAYS ON NEW AND UPGRADED ASSETS							
Capital Expenditure on New and Upgraded Assets	(739)	(982)	(442)	(1,060)	(690)	(50)	(160)
add back Amounts Received Specifically for New and							
Upgraded Assets	362	295	20	297	190	125	600
_	(377)	(687)	(422)	(763)	(500)	75	440
NET LENDING (BORROWING) FOR FINANCIAL PERIOD	1,390	(2,735)	(700)	(1,911)	(682)	1,369	1,425

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE FINANCIAL INDICATORS For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
Operating Surplus Ratio being operating surplus (deficit) divided by operating re	4.6% evenue	-1.5%	-7.9%	-5.5%	-4.7%	-2.7%	-0.8%
Net Financial Liabilities Ratio	11.4%	57.7%	19.0%	38.7%	44.2%	28.9%	14.0%
being total liabilities less financial assets (excluding equ	ity accounte	d investmen	ts in Cound	cil business), d	divided by to	otal operatir	ng revenue

Asset Renewal Funding Ratio 32.4% 207.5% 128.1% 164.1% 108.0% 61.7% 82.1% Asset renewals expenditure is defined as capital expenditure on the renewal and replacement of existing assets relative to the optimal level planned, and excludes new capital expenditure on the acquisition of additional assets. The optimal level planned refers to the Council's Asset Management Plan (AMP) which forecasts the activities/projects that need to be undertaken in order to maintain the Council's assets.

The ideal ratio is 100%, where Council is spending the amount required each year to renew and replace existing assets so they continue to operate optimally to meet the organisations objectives.

	2021/22	2022/23	2022/23	2023/24	2024/25	2025/26	2026/27
DISTRICT COUNCIL OF ROBE CAPITAL EXPENDITURE SUMMARY For the financial year ending 30 June	Audited Actual	Original Budget	Current Budget	FY24 DRAFT	FY25 FORECAST	FY26 FORECAST	FY27 FORECAST
, ,	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000
Capital Expenditure on Renewal and Replacement of							
Existing Assets	1,150	3,949	2,595	3,332	2,510	1,200	1,678
Capital Expenditure on New Assets	291	1,220	442	1,060	690	50	160
TOTAL CAPITAL EXPENDITURE	1,441	5,169	3,037	4,392	3,200	1,250	1,838

# **APPENDIX 3 - RATES POLICY**



# Rating Policy 2023/24

Policy Reference Number:	2.28
Classification:	Legislative
Last Reviewed:	May 2023 (Res 33/2024)
Next Review Date:	May 2024
Responsible Officer:	Chief Executive Officer
Approved By:	Council Resolution
Applicable Legislation:	Local Government Act 1999 Chapter 10 Local Government (General) Regulations 2013
Relevant Policies, Procedures and	Hardship Policy
Standards:	

#### PURPOSE

The purpose of this policy is to outline the Council's approach to rating its communities and to meet the requirements of the *Local Government Act 1999* (SA) (the Act) with particular reference to Section 123. This section requires Council to have a rating policy that must be prepared and adopted (as part of the Annual Business Plan) each financial year in conjunction with the declaration of rates.

Council's powers to raise rates are found in Chapter 10 of the Act which provides the framework within which the Council must operate, but also leaves room for the Council to make a range of policy choices. This document includes reference to compulsory features of the rating system, as well as the policy choices that the Council has made on how it imposes and administers the collection of rates.

#### DEFINITIONS

**Act** refers to the *Local Government Act 1999* (SA). Also refer to the associated Regulations being the *Local Government (General) Regulation 2013.* 

**Capital value** refers to the valuation methodology used in determining the value of land, as defined in the *Valuation of Land Act 1971*. It is the value of the property including all improvements such as buildings and other land improvements. Council uses the services of the Office of the Valuer-General to determine the capital value of properties within Council's area.

**Council** refers to the elected Council body.

**CWMS** refers to the Community Wastewater Management System within the Council area. CWMS is a service charge.

**Differential rate** refers to a rate that may be applied to a category of land that is different to the rate applied to other land categories (termed differential rates under the Act). A differential rate can be set against the land use and/or locality of a property.

**Minimum rate** refers to a minimum rate that is set by the Council. Where the calculation of rates falls below the minimum, the minimum rates applies. Contiguous Land provisions contained within the Act provide that only one minimum rate is payable across adjoining land owned and occupied by the same ratepayer (as if they were one property). Single Farm enterprises (see

definition) are also subject to one minimum rate. Marina Berths is not subject to the minimum rate.

Postponed rates refer to any rates postponed under Section 182 or 182A of the Act.

**Rates** refer to the system of taxation available for Councils to levy against owners of property within their communities. Rates are calculated by the value of the property multiplied by a Rate in the Dollar (RID).

**Rebates** refer to an amount that a rate or charge may be reduced in accordance with Chapter 10, Division 5 of the Act. There are mandatory rebates that Council must grant and discretionary rebates that Council can choose to grant.

**Remissions** refer to any reduction in the amount payable granted in accordance with Section 182 of the Act.

**Service charge** refers to a charge imposed for the provision of a prescribed service under Section 155(1) of the Act.

**Separate rate** refers to a rate that applies in addition to other rates and charges, which is used to fund specific activities in accordance with Section 154 of the Act.

**Single Farm Enterprise** refers to two or more pieces of rateable land within the area of the Council that are farmland and farmed as a single enterprise and occupied by the same person or persons.

# 3. PRINCIPLES AND OBJECTIVES

Rates constitute a system of taxation on the community for Local Government purposes generally based on the value of land which reinforces the equity principle that property value is a relatively good indicator of wealth.

Council's powers to raise rates are contained in Sections 123 and 150 of the Act and Regulation 6 of the Local Government (Financial Management) Regulations 2011.

The objective of this policy is to ensure that the amounts of rates levied are equitably applied and collected across the community while collecting a minimum contribution from ratepayers.

Rates are not to be seen as a user-pays system as the benefits received by the community can differ over the life cycle of a ratepayer.

In setting its annual rate revenue requirements Council considers its Long term Financial Plan, its annual business plan and budget considerations, the current economic climate, the consumer price index (CPI) and the Local Government Price Index (LGPI).

Consideration is given to the effect of the required rate revenue distribution on differing ratepayers including those land assessed as residential, primary production, commercial, industrial, vacant, marina berths and others.

Council's policy directions are guided by the four themes that are central to achieving our vision: Community; Economic Development; Natural and Built Environments; Governance and Financial Sustainability, which are detailed in Community Plan 2019-2039.

Section 150 of the Act requires Council to take into account the following principles:

- Rates constitute a system of taxation for Local Government;
- Rating policies should make reasonable provisions concerning strategies to provide relief from rates where appropriate; and
- In making any decisions, the Council should take into account the economic effects of the decision on future generations.

The principles of taxation are generally considered to be:

- **Equity** taxpayers with the same income pay the same tax, and wealthier taxpayers pay more tax. Council rates are a system of taxation against the value of a property. Owners of higher valued properties pay more rates.
- Benefit taxpayers should benefit from paying tax but not necessarily to the extent of
  the tax paid. An individual ratepayer may not receive direct benefit from the level of
  rates paid, however, the community does. The ratepayer may also be able to access
  several services provided by the Council but not accessing those services does not give
  rise to a reason to reduce the tax levied.
- **Ability to pay** in levying taxes, the ability of the taxpayer to pay the tax must be considered. Council has hardship policies and legislation that provides for the postponement of rates for seniors.
- Efficiency if a tax is to change a consumer's behaviour and the behaviour changes, the tax is efficient. If a tax is designed to be neutral in its effect on taxpayers and changes behaviour, then the tax is inefficient.
- Simplicity the tax must be understandable, hard to avoid and easy to collect.

# 4. VALUATION METHODOLOGY

The Council adopts the use of **capital value** as the basis for valuing land as per *Section 151 of the Act*. Council considers that this method of valuing land provides the most equitable distribution of the rates burden as it identifies the land and improvements.

Council does not determine property valuations but chooses to exercise the right under Section 151 of the Act to adopt the capital valuations as assessed by the Valuer-General. If a ratepayer is dissatisfied with a property valuation, an objection may be made as detailed on the reverse side of the rates notice. The lodgement of an objection does not change the due date for the payment of rates.

Definition of capital value is the value of the land and all of the improvements on the land.

# 5. RATEABLE LAND

All land within the Council area is rateable except for specific exemptions.

- Crown Land, unless held or occupied under a lease or licence or that constitutes a domestic premise;
- Land occupied by a University, Council, a Council subsidiary, emergency services, unless under a lease or licence; or
- Land that is exempt from rates or taxes as per the Recreation Grounds Rates and Taxes Exemptions Act 1981.

# 6. DIFFERENTIAL RATES

The Council sets differential rates based on land use and sets the rate in the dollar (RID) in relation to the other land uses as follows.

Residential	Base Rate 100%
Commercial - Shop	120% of Residential RID
Commercial - Office	120% of Residential RID
Commercial - Other	120% of Residential RID
Industry – Light	100% of Residential RID
Industry – Other	100% of Residential RID
Primary Production	100% of Residential RID
Vacant	100% of Residential RID
Other	100% of Residential RID
Marina Berths	120% of Residential RID

## 7. MINIMUM RATE

Council applies a minimum rate as it considers it appropriate that ratepayers in respect of all rateable land contribute to the cost of administering the Council's activities and that ratepayers in respect of all rateable land make a contribution to the cost of creating and maintaining the physical infrastructure that supports that land and the basic services provided to all ratepayers.

The minimum rate is levied against the whole of an allotment. Only one minimum rate is levied against two or more pieces of adjoining land (whether separated by a road or not) if they are owned by the same ratepayer and occupied by the same occupier. This is described as contiguous land. Only one minimum rate is levied in the case of a Single Farm Enterprise where two or more pieces of rateable land within the area of the Council are farmland and farmed as a single farm enterprise and occupied by the same person or persons.

The minimum rate for the 2023/24 financial year is \$810.00.

#### 8. SEPARATE RATE – UNDERGROUND POWERLINE

The Council sets a separate rate for the Regional Landscape levy and Underground Powerline and will levy a separate rate for the purposes of planning, carry out, making available, supporting, maintaining and improving the Underground Powerline Project activity. This is and/or is intended to be of particular benefit to the land, occupiers of the land and/or visitors to the land (as set out below) a separate rate, based on a fixed charge of \$2,325.50 annually for five years from 2022/23 to 2026/27 on the following rateable land in the area of the Council identified by the following property address:

House No:	Street
30	Esplanade
32	Esplanade
1	Park Terrace
34	Esplanade
36	Esplanade
38	Esplanade
40	Esplanade
42	Esplanade
44	Esplanade
46	Esplanade
40A	Esplanade

# 9. REGIONAL LANDSCAPE LEVY

The Regional Landscape Levy is a state tax. Councils are required under the *Landscape South Australia Act 2019* to collect the levy on all rateable properties on behalf of the State Government.

The levy helps to fund the operations of regional landscape boards that have the responsibility for the management of the State's natural resources. The District Council of Robe falls within the Limestone Coast Landscape board region.

The levy is set against Land Use prescribed by Regulation 14(1) of the Local Government (General) Regulations 2013 as follows:

•	Categories (a), (h) and (i): Residential, Vacant and Other	\$87.56
	Categories (b), (c) and (d):Commercial Shop, Office and Other	\$131.34
	Categories (e) and (f): Industry - Light and Other	\$210.14
	Category (g): Primary Production	\$385.26

# 10. SERVICE RATES AND CHARGES

# Community Wastewater Management System (CWMS)

Council provides a CWMS to some areas within the Council district. To fund the provisions of this service Council imposes a service charge to recover the cost to the Council of establishing, operating, maintaining, improving, and replacing infrastructure (considering the depreciation of any assets and including future capital works).

The CWMS service charge is set as:

- Occupied \$616.00 per property unit.
- Unoccupied \$496.00 per property unit.

# Garbage and Recycling Collection Service

Council provides a Garbage and Recycling Collection Service to Robe residents at a charge of \$357.00

Council provides a Garbage Collection Service to the Boatswains Point area at a charge of \$192.00

All properties able to access the relevant service are charged.

Regulation 13 of the Local Government (General) Regulations 2013 sets out the following provisions where the service is not provided at the land.

- If the service provided is a distance from the access point to the land the following applies.
  - o No more than 500 metres the full-service charge is applied.
  - o More than 500 metres but less than 2 kilometres 75% of the service charge is applied.
  - o More than 2 kilometres but less than 5 kilometres 50% of the service charge is applied.

# 11. RATES CAPPING – MAXIMUM INCREASE ON RATES

The Council has determined that it will fix a maximum increase of the general rates to be charged on rateable land within its area that constitutes the principal place of residence of a principal ratepayer on application to the Council as set out below.

A ratepayer will qualify for the maximum increase (cap) as follows:

- The amount of any increase in rates in respect of that Assessment between the amount of general rates imposed for the 2023/24 financial year and the amount of general rates imposed for the 2022/23 financial year must be greater than 15 per cent.
- The amount that will be "capped" will be the difference between the amount of general rates that was imposed for the 2023/24 financial year and the amount of general rates imposed for the 2022/23 financial year plus 15 per cent of that amount.

The maximum increase (rate cap) is subject to conditions such that it will not apply where:

- An application for the maximum increase (rate cap) is not received by Council by the 30 September 2023
- The application does not relate to the ratepayers principal place of residence,
- The increase is due to a valuation increase which has occurred as a direct result of capital improvement (excluding capital improvements \$30,000 or less) or development of the land;
- The ownership of the property has changed since 01 July of the preceding financial year and the new owner(s) have purchased the property at the current market value; or

A boundary realignment, subdivision or amalgamation has occurred, therefore the property is a difference property to the previous financial year for valuation purposes (with the exception of subdivisions to facilitate land acquired by any government entity e.g., for the purpose of drain construction or alteration and with the exception of rural properties where the boundary realignment, subdivision or amalgamation has not made a material difference).

The maximum increase (rate cap) may be applied by the Chief Executive Officer once a ratepayer who considers they could be eligible for the maximum increase (Rate Cap) has:

- 1) lodged an application form, which will be assessed against the eligibility criteria.
- 2) Council rebates or remissions are not included in the capping calculation process.
- 3) The application must be lodged by 30 September 2023.
- 4) 1st quarter rates must be paid by the due date and if deemed eligible the maximum increase (rate cap) will be applied on the remaining three quarters.

This maximum increase in general rates is applied under the provisions of Section 153 (3), (4)(a) and (4)(b) of the Local Government Act 1999.

#### 12. REBATE OF RATES

# **Mandatory Rebates**

Councils are required to rebate (discount) the rates payable on some land. Therefore, the District Council of Robe will act in accordance with the Act in providing mandatory rebates as referenced in Sections 160-165.

A 100 percent rebate must be applied to land used for:

- Health services
- Religious purposes
- Public cemeteries
- The Royal Zoological Society.

A compulsory rebate of at least 75 percent (or more, at the Council's discretion) must be applied to land used by:

- Community service organisations; and
- Schools and Universities.

## **Discretionary Rebates**

In addition, the Council is allowed a wide discretion to rebate any percentage of rates for a number of other purposes, such as:

- securing proper development of an area.
- assisting or supporting a business.
- preservation of historically significant places.
- land used for educational, agricultural/horticultural/floricultural exhibitions, hospital or health centre, residential aged care facility.
- facilities or services for children or young persons.
- accommodation for the aged or persons with disability; or
- other purposes.

## 13. SINGLE FARMING ENTERPRISE

The Act provides that 'if two or more pieces of rateable land within the area of the Council constitute a single farm enterprise, only one fixed charge may be imposed against the whole of the land'.

Primary Producers can apply to the Council for the 'single farming enterprise' provisions. Thereafter where the grounds of application have ceased to exist (e.g., sale of the property), the person or body who has received the benefit must notify Council immediately.

# 14. RATE RELIEF

Council applies rate remissions and postponements in accordance with the Act.

# <u>Financial Hardship</u>

Council will accept requests for postponement of rates from ratepayers suffering from ongoing or extreme financial hardship in accordance with the Hardship Policy. Ratepayers are advised to submit an application form found on Council's website <a href="www.robe.sa.gov.au">www.robe.sa.gov.au</a> or by contacting Council (08) 8768 2003.

#### Remission of Rates

The Council has the discretion to remit partially or wholly (i.e., waive) rates on the basis of hardship. If ratepayers are suffering financial hardship, they may contact the Council's Rates Administrator to discuss the matter. Such inquiries are treated confidentially, and any application will be considered on its merits.

## 15. PAYMENT OF RATES

Rates are declared annually and may be paid, at the ratepayer's discretion, either in one lump sum, or in quarterly instalments that fall due in early September, December, March, and June. The exact date that rates fall due, and various options for paying rates, are clearly indicated on the rates notice.

If ratepayers have (or are likely to have) difficulty meeting these payments, they should contact the Council's Rates Administrator to discuss alternative payment arrangements. Such inquiries are treated confidentially.

#### 16. LATE PAYMENT OF RATES

The Council will impose a penalty of 2% on any late payment for rates by instalment, which is not paid on or before the due date. A payment that continues to be late is then charged an interest rate for each month it continues to be late.

The purpose of this penalty is to act as a genuine deterrent to ratepayers who might otherwise fail to pay their rates on time, to allow Council to recover the administrative cost of following up unpaid rates and to cover any interest cost Council may meet because it has not received the rates on time.

Council issues a fines notice for payment of rates when rates are overdue i.e., unpaid by the due date. Should rates remain unpaid, debt collection will be commenced. This attracts additional fees that are recoverable from the ratepayer.

When Council receives a partial payment of overdue rates, the Council must apply the money as follows:

- first to satisfy any costs awarded in connection with court proceedings (if applicable).
- second to satisfy any interest costs.
- third in payment of any fines imposed.
- fourth in payment of rates, in chronological order (starting with the oldest account first).

#### 17. NON-PAYMENT OF RATES

Council's Debt Collection Policy sets out the process for the collection of outstanding rates.

The Council may sell any property where the rates have been in arrears for three years or more. Council is required to notify the owner of the land with its intention to sell the land, provide the owner with details of the outstanding amounts, and advise the owner of its intention to sell the land if payment of the outstanding amount is not received within one month.

## 18. FURTHER INFORMATION

This policy will be available for inspection at the Council offices listed below during ordinary business hours and available to be downloaded, free of charge, from Council's internet site: <a href="https://www.robe.sa.gov.au">www.robe.sa.gov.au</a>

Royal Circus, Robe SA 5276

Copies will be provided to interested parties upon request. Email <a href="mailto:council@robe.sa.gov.au">council@robe.sa.gov.au</a>

Any grievances in relation to this policy or its application should be forwarded in writing addressed to the Chief Executive Officer of Council.

# 19. POLICY REVIEW

This policy may be amended at any time and must be reviewed at least every 12 months prior to the new financial year commencing.

# **APPENDIX 4 - RATE REBATE APPLICATION FORM**



# **Application for Rate Capping Rebate**

A rebate of differential general rates for the 2023/2024 financial year may be granted to the Principal Ratepayer of an assessment under Section 153 (3) of the *Local Government Act 1999*, on application to the Council. \*Conditions apply.

The amount of the rebate will be the positive difference (if any) between:

- a) The amount of differential general rates imposed for the 2023/24 financial year in respect of that assessment: and
- b) The amount of differential general rates imposed for the 2022/23 financial year in respect of that assessment plus 15%.

The following criteria apply:

- The property must be the applicant's principal place of residence; (single Farm Enterprise are eligible)
- The ownership of the property has not changed since 1 July 2022;
- There has been no development over \$30,000 on the property since 1 July 2022;
- The property must not be newly created, had a subdivision or boundary alignment since 1 July 2022;
- Council receives this completed form from the Principal Ratepayer prior to the 30 September 2023.

A principal place of residence is where the property:

payment of rates. Penalties apply to unpaid rates.

- is the primary residence of the natural person owner(s);
- is occupied on an ongoing basis and occupation is not merely transitory or an intention to occupy.
- is the natural person owner(s)'s usual abode; (that is, where they eat and sleep); and

Office Use Only	
Received: / /	
Principal Place of Residence Application Criteria Assessed Application Approved Refused	
Rates Officer: Reviewer:	
Signature: Date: / /	59